Appendix F - Local Agreements with Mexico

On the following pages:

- Local Authority Agreements Concerning Children of Mexican Nationals
- Regional Repatriation Agreements between Agencies of Mexico and the United States
- Agreements and Understandings between the United States and Mexico at the National Level

Local Authority Agreements Concerning Children of Mexic Nationals	an
vacionals	

Memorandum of Understanding on Consular Protection of Mexican Nationals between the County of Riverside Department of Public Social Services, California, and the Consulate of Mexico in San Bernardino, California.

The County of Riverside Department of Public Social Services and the Consulate of Mexico in San Bernardino, California, herein and after referred to as "the Parties";

CONSIDERING their commitment to the safety and well being of Mexican children in the custody of the County of Riverside Department of Public Social Services;

CONSIDERING the obligation of the Mexican Consulate to protect the rights of the Mexican citizens and their children within its Consular Circumscription;

CONSIDERING their mutual interest in preventing situations that may jeopardize the safety, dignity and human rights of Mexican children involved in legal proceedings;

CONSIDERING the need to continue to foster and strengthen the effective relationship and communication between the Consulate of Mexico and the Department of Public Social Services, in accordance with the spirit of the Consular Convention between the United Mexican States and the United States of America of 12 August 1942, and the Vienna Convention on Consular Relations of 24 April 1963, and the Memorandum of Understanding for Consular Protection of United States and Mexican Nationals of 7 May 1969; and

CONSIDERING their mutual interest in establishing protocols and procedures to provide and share information, deliver services and resolve problems at the local level concerning child protection issues,

Have agreed to the following:

1. To comply with the provisions set forth by the Vienna Convention, Bilateral Convention, the applicable treaties and agreements governing the interaction between the United States of America and Mexican Consulates when a child who is a Mexican National is involved in legal proceedings.

Memorandum of Understanding on Consular Protection of Mexican Nationals between the County of Riverside Department of Public Social Services, California, and the Consulate of Mexico in San Bernardino, California

- 2. To facilitate communication between consular representatives and children who are Mexican Nationals held in custody of the County of Riverside Department of Public Social Services in accordance with Article VI, paragraph 2, section (c) of the Consular Convention between the United States of America and the United Mexican States of 12 August 1942 and in accordance with Article 36.1, subsections (a) and (c) of the Vienna Convention on Consular Relations of 1963.
- 3. To allow and to facilitate, in accordance with the relevant provisions of the laws of the State of California, the United States of America, and the United Mexican States, access for consular officials in order to permit such officials to be present at all times at judicial proceedings relating to children who are Mexican Nationals.
- 4. To promote bi-cultural sensitivity and understanding on issues relating to child protection and to encourage cooperation on the highest level to achieve the best success and interests of the children who are Mexican Nationals, and therefore, the Consul of Mexico or designee and the Director of the Department of Public Social Services or designee agree to meet annually to assess the progress of this collaboration.
- 5. To consolidate the vision and mission of the County of Riverside Department of Public Social Services to provide permanency and safety for children, who are Mexican Nationals, taking into consideration the aspiration of the Mexican government to reunite Mexican children with their families in the United States of America or in Mexico, whichever placement is determined to be in the best interest of the children.
- 6. To abide by what has been established, as set forth in the "Manual of Procedures," which is attached hereto and incorporated herein by this reference, to handle cases pertaining to children who are Mexican Nationals under the custody of the County of Riverside Department of Public Social Services.
- 7. To develop procedures for the processing of requests for services between the County of Riverside Department of Public Social Services and the Consulate of Mexico, and the provision of such services, conforming with the established "Manual of Procedures."

Memorandum of Understanding on Consular Protection of Mexican Nationals between the County of Riverside Department of Public Social Services, California, and the Consulate of Mexico in San Bernardino, California

8. To work together to introduce changes or improvements to any of the provisions in this Memorandum of Understanding and/or in the attached "Manual of Procedures." Disputes that result from the interpretation or application of the present Memorandum of Understanding shall be resolved by the Parties involved in the agreement. This Memorandum of Understanding may be amended by written consent of both Parties. The present Memorandum of Understanding will be effective the date it is signed and will be valid for ten (10) years and may be automatically extended for a period of equal duration by the written consent of both Parties. Notwithstanding the foregoing, either Party may terminate this Memorandum of Understanding at any time by giving ninety (90) days written notice of such termination to the other Party. This Memorandum of Understanding shall not supercede any of the recognized rights of Mexican Nationals in the United States of America. Signed in Riverside, California, United States on this (day) of (month), (year), in English and Spanish languages. **County of Riverside Department of** Consulate of Mexico in San Bernardino, **Public Social Services** California

John Tavaglione Board of Supervisors Chairman Carlos I. Giralt-Cabrales Consul of Mexico

Regional Repa United States	atriation Agreement	s between Agenc	ies of Mexico and the

PROCEDURES AND CRITERIA

- National Institute of Migration (INM) thirty minutes prior to the arrival, and at least 4 hours (via f. 011 5216-155211) if Mexican nationals to be repatriated come from the interior. If no communication can be attained through the above mentioned telephone numbers, notice will Before any local repatriation is performed, the United States migratory authorities (BP, INS) show directly to the INM Regional Delegate office (011 5215-150497, 151024 or 151084).
- All repatriations should be accompanied with lists containing the name of each person, sex, data place of origin (state and/or municipality and/or city or town), place and date of apprehension. The States will deliver one list for each repatriated group. A copy of the list will be stamped by the migratory authority as acknowledgment of receipt and returned to the United States migratory autho d
- When individuals that have been subject to prosecution for a criminal offense are involved, the lis include the type of offense; verdict and date of conviction. ю (r)
- The repatriation of convicts recently released should be performed exclusively through the "Libertar Bridge, taking into account compliance with specific procedures that both federal governments (Wa & Mexico City) might agree to in the future. 4
- Each repatriated group should not exceed 30 persons per event with intervals of up to one hour a groups. When the groups arrive from the interior of the United States they will be repatriated thro Libertad PDN' Bridge with the coordination of Ej Peso INS District Office and/or the Border Patrol s ທ່
- The United States migratory authority will do its best to ensure that family members are repatriated to ø
- The repatriation of unaccompanied minors; women traveling alone, pregnant or with children ; ok disabled people, will conform to the places and times agreed to in the arangement. ٨
 - This instrument will be evaluated twice a year to consider changes or modifications.

This arrangement was taking into effect on December 10, 1997, and is agreed to by the entities that con the Working Group for Migratory Issues and Consular Protection of the Border Liaison Mechanism

JAINTED STATES

William T. Veal **Border Patrol** James L Ward

Marta Sector Simon Garza Border Patrol

Consulate General Ciudad Juarez

NS E! Pasq

Regional Delegation INM Hudad Juarez

azquez Santiesteb

Ricardo\A.

Consulate/

LOCAL ARRANGEMENT FOR THE REPATRIATION OF MEXICAN NATIONALS

For the purpose of fulfilling several agreements between the governments of Mexico and the United States regarding the repatriation of Mexican nationals in a safe and orderly manner, coordinated through the Instituto Nacional de Migradon (National Institute of Migradon), this document serves to update the locations, hours of operation, criteria and procedures that both parties have committed to comply with.

	ANCHES OF OPERATIONAL
1. Libertad - Paso Dei Norte Bridge (PDN) telephone: 0115216) 159858	24 hours
Exceptions: - minors traveling unaccompanied - women traveling alone, pregnant or with children - old, ill or disabled people	8:00 am 6:00 p.m.
2. Zaragozz - Ysłeta	24 hours (male adults)
teleptions: Officially exputed (minos traveling alone, pregnant or with children; old, ill or disabled people, from out of town, will be repatriated through the 'Libertad - PDN' Bridge)	r with children; old, ill or disabled peop. e)
If they are from this vicinity :	8:00 a m - 6:00 p.m.
3. Palomas - Columbus telephone: 0115216) 660155	24 hours (male adults)
(minors traveling unaccompanied; women traveling alone, pregnant or with children; old, ill or disabled people, from out of town, will be repatriated through the "Libertad - PDN" Bridge)	with children; old, ill or diszbled peopl e)
If they are from this vicinity,	8:00 a.m 6:00 p.m.
A Faceta - Fathers	44-00 to the Arrive to the
telephone: 0115216) 650042	(Monday - Friday)
(minors traveling unaccompanied; women traveling alone, pregnant or with children; old, ill or disabled people, from out of town, will be repatriated through the 'Libertad - PDN' Bridge)	with children; old, ill or disabled people e)
5. Ojinaga - Presidio telenione 0115216) 31303 / 04	24 hours (male adults)

 women traveling alone, pregnant or with children - old, ill or disabled people Exceptions:
- minors traveling unaccompanied

8:00 am. - 6:00 p.m.

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REPATRIATION AGREEMENT

THIS AGREEMENT is by and between the United States Immigration and Naturalization Service District Director, Harlingen, Texas, the United States Border Patrol Chief Patrol Agent, McAllen, Texas, the Mexican Consul, McAllen, Texas, the Mexican Consul Brownsville, Texas, and the National Institute for Immigration Regional Director in Tamaulipas, Mexico (INM).

WITNESSETH

WHEREAS, the safe and orderly repatriation of Mexican nationals is of concern to all parties not only as a health issue, but also a security issue.

WHEREAS, and under the conditions set forth, repatriation times and the appropriate ports of entry for Mexican nationals will be agreed upon by all parties concerned.

WHEREAS, This agreement will serve as instructions to all parties concerned as to the procedures to be implemented and followed.

AGREEMENT

NOW, THEREFORE, in consideration of the mutual covenants and agreements of the parties hereto to be by them respectively kept and performed as hereinafter set forth, it is agreed as follows:

REPATRIATION

Repatriation will be accomplished through/at the following ports of entry and at the times indicated:

1. Brownsville Gateway

24 Hours per day-Criminal and non-criminal

Minors - 6AM-10PM

2. B&M Bridge/Brownsville

No Repatriations

(Some exceptions may apply)

3. Hidalgo Port of Entry

24 Hours Per Day-Criminal-Non-Criminal

Minors - 6AM-10PM

4. Progreso Port of Entry

6:00AM to 10:00PM

Criminal, Non-Criminal

and Minors

5. Rio Grande City Port of Entry

7:00 AM to 8:00 PM

Adults only

6. Roma Port Of Entry

6:00AM to 10:00PM

Adults and Minors

Repatriation Agreement (Continued)

Page 2 of 4

The aforementioned procedures will not apply to the Immigration and Naturalization Service Inspection Offices at the Ports of Entry located within the Harlingen District.

The aforementioned time/location restrictions will not apply to Mexican nationals who are ill or injured and who wish to be repatriated as soon as possible. Consular Officials will be notified in any event.

Family units shall remain together and shall be repatriated as a unit. Exceptions to this would be when an accompanying adult is the subject of a criminal warrant or is statutorily ineligible for voluntary repatriation.

Repatriation groups shall not exceed 50 persons at any one time, with the exception of interior repatriation groups.

NOTIFICATIONS

Interior repatriations, those coming from locations outside the Harlingen District and or U.S. Border Patrol McAllen Sector's area of responsibility, will require at least one hour advance notice to the corresponding Mexican Immigration Officials.

Local repatriations will require notification to Mexican Immigration Officials.

All unaccompanied minor repatriations, Mexican nationals with special needs, who are ill, injured, or at risk will require notification to the respective Consular Officials.

Minors accompanied by a parent or indirect adult relative, and those minors who claim to be emancipated, and in the opinion of the agent whose claim is factual, will not require Consular Official notification.

RESPONSIBILITIES

U.S. Border Patrol and District Office personnel agree to notify the appropriate Mexican Officials as set forth above.

Mexican Officials agree to respond in a timely manner and as follows:

- 1. To local repatriations within (15) fifteen minutes after notification of pending repatriation of Mexican nationals.
- 2. To unaccompanied minors in custody within two hours.

Mexican Officials also agree to promptly notify U.S. Agents of their inability to respond in a timely manner.

Repatriation Agreement (Continued)

Page 3 of 4

MODIFICATION/TERMINATION OF AGREEMENT

If in the judgment of any of the parties it is found at any future time that conditions have so changed that the existence of this agreement impedes operations, impairs safety or constitutes a nuisance, or if for any other reason that is not in the public interest, this agreement may be: (1) modified to corrective measures acceptable to all parties or (2) terminated and herein discontinued.

In the event of transfer, termination, retirement, and or reassignment of any signatory party to this agreement, his or her successor retains the right to re-negotiate this agreement in part or in it's entirety. Any failure to reach an acceptable agreement at that time will be just cause for termination of this agreement.

TERMINATION UPON NOTICE

This provision is expressly made subject to the rights herein granted to all parties to terminate this agreement upon notice and for cause, and upon the exercise of any such right by all parties concerned. Notice shall be in writing to all parties concerned, thirty days prior to anticipated termination.

PREVIOUS AGREEMENTS

It is understood that this agreement in itself does not modify or supersede the terms or provisions of any existing agreement between the parties hereto. It is further understood that this agreement is not considered to be an agreement between the governments of Mexico and the United States and is merely a "working arrangement" between the agencies responsible for the safe and orderly repatriation of citizens and nationals of Mexico.

PROHIBITIONS

Nothing in this agreement may violate any international law, national law, regulation, policy or operating instruction under which any of the signatory parties operate.

This agreement is to become effective on the date witnessed and signed by all parties concerned.

Repatriation Agreement (Continued)

Page 4 of 4

IN WITNESS THEREOF, the parties concerned have affixed their signature this Eirst day of July, 1998.

Jose E. Garza Chief Patrol Agent U.S. Border Patrol McAllen, Texas

E.M. Trominski
District Director
Immigration and Naturalization Service
Harlingen, Texas

Jose Manuel Munoz Puente
Delegado Regional
Institute Nacional De Migracion
en Tamaulipas, Mexico (INM)

Martha Ortiz De Rosas Consul De Mexico McAllen, Texas

Berenice Rendon Talavera Consul De México Brownsville, Texas

ARRANGEMENTS ON PROCEDURES FOR THE SAFE AND ORDERLY REPATRIATION OF MEXICAN NATIONALS AT THE U.S.-MEXICO BORDER

EAREDO MICALLEM DIO WINS VILLE	LAREDO	McALLEN/BROWNSVILLE
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Agreement's Signature	Signed. Laredo, Tx, Feb. 20, 1998	Signed McAllon Tv. July 1, 1000
Area of Correspond	Laredo - Nuevo Laredo	Signed. McAllen, Tx, July 1, 1998
Alea of Coverage ,	Laredo - Nuevo Laredo	McAllen - Reynosa to Brownsville - Matamoros
Parties: US	INS District Director, San Antonio	INS District Director, Harlingen
raities. OS	Border Patrol Chief, Laredo Sector	Border Patrol Chief, McAllen Sector
	Bolder I altor Chief, Laredo Sector	Border Fatror Chief, McArien Sector
Mexico	INM Regional Delegate, Tamaulipas	INM Regional Delegate, Tamaulipas
	Consul, Laredo	Consuls, McAllen and Brownsville
	Witness: Consul General, San Antonio	
Procedures	9 numbered guidelines	6 general guidelines
Ports of Entry	Juárez - Lincoln Bridge	Gateway Bridge, Brownsville-Matamoro
,	International Bridge I	B&M Bridge, Brownsville-Matamoros
		(NO repatriations except emergencies)
		Hidalgo Port - Reynosa
		Progreso Port - Nuevo Progreso
		Rio Grande Port - Cd. Camargo
	9	Roma Port - Cd. Miguel Alemán
Persons per group	Not to exceed 60 with 30 min. intervals,	Not to exceed 50, except those coming
	except those coming from US interior.	from US interior
Notification	INS/BP to give INM prior notice of local	Local repatriations require notification to
	events (unspecified time and manner), and	INM.
	6 hour notice by fax for events from US	Interior repatriations require at least I
	interior.	hour advance notice to INM.
1 9 , 11	Always INS/BP to provide INM with list	Mexican consul will respond within 15
2	of persons with name, age and data on	minutes for local repatriations, and 2 hrs.
	detaining authority.	for detained minors from the interior.
Adults	Only Juárez-Lincoln Bridge:	Gateway Bridge - Daily, 24 hours
	Daily, 24 hours (locals)	Hidalgo - Daily, 24 hours
	Daily, 24 hours (<u>always</u> from US interior)	Progreso- 6:00am-10:00pm (days unsp) Rio Grande- 7:00am-8:00pm (days unsp)
		Roma - 6:00am-10:00pm (days unspec)
		Roma - 0.00am-10.00pm (days unspec)
Minors, women pregnant or with	Unaccompanied minors:	Unaccompanied minors: Always
infants, elderly and disabled	Only International Bridge I - Mon-Fri,	notification to Mexican consul.
ypend ** **Chyric - A** (Cold Bert Lein al ** ₹2	8:00 am - 4:00 pm at Mexican Consulate	Gateway: locals and interior,
	4:00 pm - 8:00 pm directly at INM	Daily, 6:00am-10:00pm
	Women/disabled:	Hidalgo: locals and interior,
	Only International Bridge I - daylight	Daily, 6:00am-10:00pm
	Juveniles:	Progreso: locals/interior-
	Exclusively International Bridge I:	6:00am-10:00pm (days unspecified)
	Mon-Fri, 8:00am - 4:00pm at Mexican	Roma: locals/interior-
	Consulate; after this time, holidays and	6:00am-10:00pm (days unspecified)
	weekends directly to INM w/prior notice	81 W 8 8
Handicapped	Only International Bridge I - daylight	Procedures agreed do not apply.
Sick persons	Only International Bridge I - daylight	Procedures agreed do not apply.
Ex-convicts	Repatriations to adhere to specific	Gateway Bridge - Daily, 24 hours
	procedures agreed bilaterally.	Hidalgo - Daily, 24 hours
	The state of the s	Progreso- 6:00am-10:00pm (days unsp)
Agreement Review	Revised: March 10, 1999 (NO changes)	Modified, suspended or canceled at any
	ar area 650 MO	Parties' request.







LOCAL ARRANGEMENT FOR REPATRIATION OF MEXICAN NATIONALS

The Consulate General of Mexico in El Paso, Texas ("the Consulate"), the Regional Office of the National Institute of Migration in the State of Chihuahua ("the INM") of the Secretariat of Governance of the United Mexican States (Mexico) and the El Paso Offices of Customs and Border Protection ("CBP") and Immigration and Customs Enforcement (Investigations and Detention and Removal) ("ICE") of the Department of Homeland Security (DHS) of the United States of America (the United States), all together hereinafter referred to as "the Participants":

RECOGNIZING the obligations of Mexico and the United States of America set forth in the Vienna Convention on Consular Relations of April 24, 1963, of which both are Contracting Parties, and in the Consular Convention between the United Mexican States and the United States of America of August 12, 1942;

BEARING IN MIND the provisions of the Memorandum of Understanding on Consular Protection of Mexican and United States Nationals, of May 7, 1996; and the Memorandum of Understanding on Consultation Mechanisms of the Immigration and Naturalization Service Functions and Consular Protection, of June 11, 1998;

RECOGNIZING the need to regulate the flow of persons, particularly on the common border, as was reflected in the Memorandum of Understanding between the Department of Homeland Security of the United States of America and the Secretariat of Governance and the Secretariat of Foreign Affairs of the United Mexican States, on the Safe, Orderly, Dignified and Humane Repatriation of Mexican Nationals, signed on February 20, 2004 (hereinafter the MOU);

CONSIDERING that the Governments of the United States of America and the United States of Mexico have approached the topic of migration at the highest level, and that the Joint Declaration "Towards a Partnership for Prosperity: The Guanajuato Proposal" addresses this issue as a matter of cooperation and shared responsibility;

CONSIDERING that in 1997 the Working Group on Migration and Consular Affairs of the Mexico-U.S. Binational Commission was established as a means of developing improved procedures for repatriating Mexican nationals in a safe, dignified and orderly way with respect to their human rights, and that this Working Group has strengthened the mutual collaboration in the subsequent sessions on those matters;

DESIRING to establish a local arrangement on the safe and orderly repatriation of Mexican nationals, as mentioned in the Plan of Action for Cooperation on Border Safety, of June 21, 2001; the U.S.-Mexico Border Partnership Action Plan, of March 22, 2002, and the U.S.-Mexico Action Plan for Cooperation on Border Safety, of February 20, 2004.

Have established the following Local Arrangement:

CRITERIA AND PROCEDURES

SECTION 1

The purpose of this Arrangement is to establish local procedures for the orderly and safe repatriation of Mexican nationals from the United States to Mexico, consistent with the criteria and principles referred to in Article 3 of the February 20, 2004 Memorandum of Understanding on the Safe, Orderly, Dignified and Humane Repatriation of Mexican Nationals (the MOU).

SECTION 2

Consistent with the MOU, repatriations from the interior, ports of entry and at the border of Mexico and the United States should be conducted in a manner consistent with the respect of the human rights and dignity of Mexican nationals found in the United States in violation of U.S. immigration law.

SECTION 3

Under this Arrangement:

The Consulate General of Mexico in El Paso, Texas, should take appropriate actions with respect to Mexican nationals found in, detained in or repatriated from the counties of Chaves, Doña Ana, Eddy, Grant, Hidalgo, Lea, Luna, Otero and Sierra, all in the State of New Mexico; Hudspeth and El Paso, in the State of Texas.

The Regional Office of the National Institute of Migration in the State of Chihuahua should take appropriate actions with respect to Mexican nationals repatriated to the established points of repatriation.

The following DHS authorities should take appropriate actions with respect to Mexicans found in, detained in or repatriated from the counties listed above:

- a) Customs and Border Protection (CBP): El Paso Office of Field Operations; Border Patrol, El Paso and Marfa Sectors.
- b) Immigration and Customs Enforcement (ICE): El Paso Detention and Removal Operations (DRO); El Paso Office of Investigations.

When the repatriation of a Mexican national involves areas covered by this Arrangement and one or more additional local arrangements (e.g., the individual is detained by DHS in a county covered by this Arrangement and is to be repatriated at a point of repatriation covered by another local arrangement) this Arrangement will apply to the actions that take place within the area covered by this Arrangement, and the other local arrangement(s) will apply to the actions that take place within the area(s) covered by the other local arrangement(s).

CONSULAR NOTIFICATION AND ACCESS

SECTION 4

The DHS Participants should advise every detained Mexican national (who is not also a U.S. national) that he/she may communicate with a consular official. When a

detained Mexican national requests consular access, the DHS Participants should notify the Mexican Consulate, facilitate access and provide Mexican consular officials, to the extent practicable, the opportunity to conduct interviews in private. The DHS Participants should make available to the Mexican Participants copies of applicable regulations and the DHS Detention Standards applicable to all persons detained for a period longer than 72 hours. Notification should be done through telephone, fax or e-mail to the numbers and addresses stated in Attachment 1.

SECTION 5

The Participants have listed in Attachment 1 the names and titles of, and contact information for, their officials responsible for the delivery to, or reception of Mexican nationals, in Mexico, or for the coordination of repatriation activities.

SECTION 6

The DHS Participants should provide to the appropriate points of contact designated by the Mexican participants in Attachment 1 the names and appropriate information of Mexican nationals being directly repatriated at the ports of entry or from the borders of the United States for whom notifications have not previously been made but who are suspected of committing, or known to have committed criminal violations, in the United States or Mexico, as well as those identified as being of special interest to the Government of Mexico. Such notification should be provided as soon as possible prior to any repatriation.

Local procedures should be developed as necessary to ensure that repatriation is accomplished in a coordinated manner through a mechanism developed by the appropriate officials of both countries when an individual who is suspected of committing, or known to have committed, criminal violations has been identified as being of special interest to the Government of Mexico in response to a previous notification.

SECTION 7

The Participants should set forth the conditions for routine notification of repatriations of Mexican nationals from the interior, ports of entry, and at the border of the United States and Mexico. Notification of routine repatriations should be done in a manner consistent with logistical and operational needs.

The DHS Participants should whenever possible, consistent with logistical and operational needs, deliver to the appropriate Mexican Participants at established points of repatriation and at the time of repatriation, a list of Mexican nationals to be repatriated, which includes at least name, sex, date and place of birth.

The Mexican Participants should provide appropriate officials at the established points of repatriation to receive the requested information.

SECTION 8

The Participants have established the points of repatriation, and their hours of scheduled operation and staffing, in Attachment 2. The Participants should update the Attachment whenever the points of repatriation or their hours of scheduled operation and staffing change. The Mexican Participants should make every effort to ensure that agreed-upon points of repatriation are fully staffed with appropriate local, state and/or federal entities responsible for the health, welfare and safety of Mexican nationals.

SECTION 9

The Participants have listed in Attachment 3 the points of contact to receive and/or convey information about incidents involving reported misconduct, mistreatment or violations of human rights.

In regard to the solution of differences in the application or interpretation of this Arrangement, the procedures established in Articles 8 and 1 (b) of the MOU remain applicable.

INTERIOR AND BORDER COORDINATION

SECTION 10

The unity of families should be preserved during repatriation, within administrative parameters. For purposes of this Arrangement, the Participants define "family" as including spouses (including common law spouses), children, siblings (brothers and sisters), parents, and grandparents.

SECTION 11

The Participants should repatriate persons with special needs during daylight hours to ensure their safety. For purposes of this Arrangement, "persons with special needs" may include, but are not limited to, unaccompanied minors, the elderly, women traveling alone, pregnant or with children, and individuals who are mentally or medically incapacitated. The Mexican participants should make every effort to have the appropriate representatives receive such persons upon repatriation from the United States. Repatriation of such persons should generally be arranged prior to 7:30 p.m. local time (Year round), as described in attachment 2.

SECTION 12

If additional preparation is required to receive an unaccompanied minor or an individual with medical, mental or other special needs, the DHS Participants should provide the information specified in Attachment 4 to the Mexican Participants.

ARRANGEMENT'S EVALUATION

SECTION 13

Based on the framework of Article 5 of the MOU, when specific circumstances so require and if deemed feasible, the Repatriation Technical Working Group will explore bilateral mechanisms for repatriation of Mexican nationals to their places of origin, conforming to the agreed principles.

The Participants may also propose special programs for consideration by the Repatriation Technical Working Group.

The Participants should develop local procedures to implement approved special programs.

SECTION 14

The Participants should meet no less than two times per year to review the Arrangement and discuss repatriation issues. The Participants should refer to the Repatriation Technical Working Group: (a) unresolved issues; (b) best practices; (c) new or emerging repatriation issues, and (d) proposed changes in, or proposed termination of, the Local Repatriation Arrangement.

The local repatriation procedures should be reviewed and updated in consultation with the Repatriation Technical Working Group at least on an annual basis.

Signed in El Paso, Texas this twenty-seventh day of June of two thousand and six, in two originals in the Spanish and English languages, being both texts equally valid.

FOR THE SECRETARIAT OF GOVERNANCE OF THE UNITED MEXICAN STATES FOR THE DEPARTMENT OF HOMELAND SECURITY OF THE UNITED STATES OF AMERICA

Julieta Núñez González Regional Delegate of the INM in the State of Chihuahua Luis García
Director Field Operations
Office of Field Operations
Customs and Border Protection

FOR THE CONSULATE GENERAL OF MEXICO IN EL PASO, TEXAS

Paul A. Beeson Deputy Chief Patrol Agent Border Patrol, El Paso Sector

Juan Carlos Foncerrada Berumen Consul General John J. Smietana, Jr. Deputy Chief Patrol Agent Border Patrol, Marfa Sector

Robert E. Jolicoeur Field Office Director Detention and Removal Operations Immigration and Customs Enforcement

Troy C. Henley
Acting Special Agent in Charge
Office of Investigations
Immigration and Customs Enforcement

ATTACHMENT 1

1. Notification of detention of Mexican nationals and Consular access.

Consulate General of Mexico in El Paso, Texas

Department of Protection and Security

Consul Roberto Luján Gutiérrez, Head of the Department (ext

Consul Vicente Colmenares Sumano (Persons with special needs) (ext. B6 & 7C

Rodrigo Barraza Jordán (Liaison Unit

Tels. (915) 533- B6 & 7C (915) 544 B6 & 7C 915) 577- B6 & 7C

Fax (915) 532-7163 Duty cell (915) 549-0003

E-mail: consulmexepa@elp.rr.com

Max Otto Espinoza de los Monteros (Office in PDN)

Tel. (915) 872-5856

Fax (915) 541-1145

2. Names, positions and contact information of the Officers responsible of receiving Mexican nationals and coordinating repatriation activities.

Regional Office of the National Institute of Migration in the State of Chihuahua

Duty telephones for weekends and holidays (011-52) (656) 615-1024 y (011-52) (656) 632-2618

Paso del Norte International Bridge

Lic. José Luis Garduño Luna, Local Sub Delegate.
Telephone (011-52) (656) 615 B6 & 7C nd (011-52) (656) 615-

Zaragoza - Ysleta International Bridge

Lic. Héctor Arreola Arreola, Local Sub Delegate. Telephone (011-52) (656) 682-

Porfirio Parra (Caseta) - Fabens International Bridge

Lic. Karla Gutiérrez Islas, Local Sub Delegate Telephone (011-52) (656) 665

Palomas-Columbus International Port of Entry:

Ing. Lorenzo Pico Escobar, Local Sub Delegate. Telephone (011-52) (656) 666-

3. Names, positions and contact information of the Officers in charge of receiving information of the repatriation of ex-convicts

On behalf of Mexico

Legal Office of the Attorney General of Mexico in El Paso, Texas,

Lic. Sergio Camarillo
Wells Fargo Bank Plaza
221 N. Kansas St., Suite 1104
El Paso, TX, 79901
Telephone (915) 545
Fax (915) 545-2160
E-mail: pgrelpaso@mexico.com

Copy of the notification should be sent to:

Consulate General of Mexico in El Paso, Texas
Department of Protection and Security
Vice consul Arturo Salgado Benítez
Tels. (915) 533

BERTO (915) 54

Extension

BERTO (915) 549-0003

Fax (915) 532-7163

E-mail: consulmexepa@elp.rr.com and

Regional Office of the National Institute of Migration in the State of Chihuahua Lic. Julieta Núñez González Regional Delegate Tels. (011-52) (656) 611- [011-52) (656) 611- [011-52) (656) 616-7010

On behalf of the United States

4. Names, positions and contact information of the Officers responsible of delivering the Mexican nationals and coordinating repatriation activities.

Customs and Border Protection (CBP)

Office of Field Operations

Arthur D. Gonzales
Assistant Director
Border Security and Facilitation

Tel. (915) 633-7300

Fax (915) 633-7249

E-mail: arthur.gonzalez@dhs.gov

Border Patrol, El Paso Sector

B6 & 70

Assistant Chief Patrol Agent

Tel. (915) 834

Cell (915) 479 B6 & 7C

B6 & 7C

Supervisory Liaison Officer

Tel. (915) 834

Cell (915) 526

Fax (915) 834-8948

B6 & 7C

Supervisory Liaison Officer

Tel. (915) 834

Cell (915) 526

Fax (915) 834-8948

B6 & 7C

Officer in Charge of Persons with Special Needs

Tel. (915) 834

Cell (915) 526

Fax (915) 834-8947

Stations of Border Patrol, El Paso Sector

Alamogordo, New Mexico (NM)

B6 & 70

Patrol Agent in Charge (PAIC)

Tel. (505) 437

Cell (505) 430

B6 & 70

Assistant Patrol Agent in Charge (APAIC)

Tel. (505) 437-Cell (505) 430-

Carlsbad, NM

B6 & 70

Patrol Agent in Charge (PAIC)

Tel. (505) 234 Cell (505) 313

Deming, NM

B6 & 7C

Patrol Agent in Charge (PAIC)

Tel. (505) 544-Cell (505) 494

B6 & 70

Assistant Patrol Agent in Charge (APAIC)

Tel. (505) 544-Cell (505) 494-

El Paso, TX

B6 & 7C

Patrol Agent in Charge (PAIC)

Tel. (915) 834 Cell (915) 526

Fabens, TX

B6 & 7C (PAIC)

Tel. (915) 765 Cell (915) 526

B6 & 7C (APAIC)

Tel. (915) 765-Cell (915) 526-

Fort Hancock, TX

B6 & 7C (PAIC)

Tel. (915) 769-Cell (915) 526B6 & 7C (APAIC)

Tel. (915) 769 Cell (915) 526

Las Cruces, NM

Tel. (505) 528 B6 & 7C Cell (505) 635

Tel. (505) 528-Cell (505) 635-

Lordsburg, NM

Tel. (505) 542 Cell (505) 313 B6 & 7C

Tel. (505) 542 Cell (505) 313 B6 & 7C

Santa Teresa, NM

Tel. (505) 874 Cell (915) 471

Tel. (505) 874 Cell (915) 526

Truth or Consequences, NM

Tel. (505) 744-Cell (505) 740-

Ysleta, TX

Tel. (915) 435 Cell (915) 526 Tel. (915) 435-Cell (915) 526-

Border Patrol, Marfa Sector

B6 & 70

Assistant Chief Patrol Agent

Tel. (432) 729 pr (432) 729-

Cell (432) 386

Fax (432) 729-5487

Immigration and Customs Enforcement (ICE)

Office of Detention and Removal Operations (DRO)

B6 & 7C

Assistant Field Office Director

Tel. (915) 225

Cell. (915) 471

Fax (915) 225-1923

B6 & 7C

Officer in Charge

Tel. (915) 225-

Cell (915) 726-

Fax (915) 225-1923

Assistant Officer in Charge

Tel. (915) 225-

Cell (915) 726- B6 & 7C

Fax (915) 225-1923

B6 & 7C

Deportation Officer

Mexican Repatriation Program

Tel. (915) 225

Cell (915) 892

Fax (915) 225-1946

Deportation Officer Duty Officer (915) 892-1088

Juvenile Deportation Officer (915) 892-1104

Office of Investigations (OI)

Acting Deputy Special Agent in Charge Tel. (915) 231
Cell (915) 726

66 8 7C

Fax (915) 231-3227

Acting Assistant Special Agent in Charge, Division 1

Tel. (915) 231 Cell. (915) 72

Duty Telephone (24 hours) 1-800-973-2867

ATTACHMENT 2 Ports of Repatriation, Schedules of Repatriation and Conditions for Routine Notification of Repatriations of Mexican Nationals

PORTS OF REPATRIATION	SCHEDULES OF REPATRIATION
Paso del Norte (PDN)- Libertad	Schedule for repatriations in general: 24 hours
Telephones (011-52) (656) 615-9858 (011-52) (656) 615-1024	Schedule for persons with special needs: 0800 to 1930 hrs. (Year round)
2. Ysleta- Zaragoza	Schedule for repatriations in general: 0600 to 2100 hours
Telephone (011-52) (656) 682-0006	Schedule for persons with special needs that reside locally: 0800 to 1930 hrs. (Year round)
	Persons with special needs that declare they do not reside locally should be repatriated through the 'Libertad – PDN' Bridge, from 0800 to 1930 hrs. (Year round)
3. FabensPorfirio Parra (Caseta)	Schedule for repatriations in general: 1100 to 1600 hrs. (Monday to Friday)
Telephone (011-52) (656) 665-0042	Persons with special needs that declare they do not reside locally should be repatriated through the 'Libertad – PDN' Bridge, from 0800 to 1930 hrs. (Year round)
4. Columbus- Palomas	Schedule for repatriations in general: 24 hours
Telephone (011-52) (656) 666-0155	Schedule for persons with special needs that reside locally: 0800 to 1930 hrs. (Year round)
	Persons with special needs that declare they do not reside locally should be repatriated through the 'Libertad – PDN' Bridge, from 0800 to 1930 hrs. (Year round)

Conditions for routine notifications of repatriations of Mexican nationals

In compliance with Sections 6, 7 and 8 of this Arrangement, the DHS Participants should take in consideration the following conditions for routine notifications of repatriations of Mexican nationals:

- 1. All notifications should be done through telephone, fax or e-mail to the numbers and electronic addresses stated in Attachments 1 and 2, as well as through radio in the Ports of Repatriation that have one. All notifications should be confirmed by radio when the group arrives at the Border Patrol facilities at the 'Libertad PDN' Bridge and the INM will receive the group in a maximum of fifteen (15) minutes after such confirmation.
- 2. Before any local repatriation takes place, the DHS Participants should notify the National Institute of Migration (INM) thirty minutes before the arrival, at the telephone numbers of the Ports of Repatriation stated in the table of Attachment 2.
- 3. If it is not possible to establish immediate communication to the telephone numbers stated in the table above for each Port of Repatriation, the Regional Office of the INM can be notified directly to telephones (011-52) (656) 611-7520, (011-52) (656) 611-7521 or (011-52) (656) 611-7524.
- 4. The DHS Participants should provide the Mexican authorities lists of the persons to be repatriated, which will be signed as acknowledgement of receipt of the repatriated Mexican nationals. The lists should contain the basic information included in form I-216 of the DHS. The DHS Participants should provide a list for each repatriated group. The Mexican authorities should provide appropriate Officials at the Points of Repatriation established in this Attachment 2 to receive the requested information.
- 5. When individuals that have been convicted of criminal offenses are involved, the I-216 should also include, whenever possible, the following information: alias, registration number, type of removal, crime, date of conviction and time served.
- 6. The repatriation of fugitives wanted by the Government of Mexico should be done separately from the repatriation of other Mexican nationals and exclusively through the 'Lerdo Stanton' Bridge. Ex convicts not wanted by a Judiciary Mexican authority should be repatriated by the 'Libertad PDN' Bridge. These procedures will comply with the specific procedures that both Federal governments (Washington and Mexico City) might agree to in the future.
- 7. Each repatriated group will include a minimum of ten (10) and a maximum of fifty (50) adult persons per event, with intervals of up to one hour between groups, during the established schedules for the Ports of Repatriation. Nonetheless, after one hour of the last event, the number of persons can be less.
- 8. An exception to paragraph number 7 is when Immigration and Customs Enforcement (ICE) is going to directly repatriate a group of fifty (50) persons or less.

- In this case, ICE should notify the INM by telephone at least 30 minutes prior to the arrival of the group.
- 9. If a group larger than fifty (50) persons is to be repatriated, the DHS Participants should notify the INM at least two (2) hours before, to ensure that the appropriate number of Officers is available to reduce the period of delivery and reception of the repatriated Mexican nationals.
- 10. When the Mexican nationals to be repatriated arrive from the interior of the United States, they will be delivered to the 'Libertad PDN' Bridge, with the coordination of El Paso DHS Officers. The DHS Officers should notify the INM of the arrival of the group and the number of persons it includes at least two (2) hours in advance via fax number (011-52) (656) 615-9858.
- 11. The repatriations of persons with special needs should adjust to the Points of Repatriation, schedules and conditions established in the table that appears at the start of this Attachment 2, as well as to the conditions specified in Attachment 4.
- 12. In case of doubt about a person's nationality, the DHS Participants should request that he/she is interviewed by a Mexican immigration Officer.
- 13. Any national of a third country delivered through removal to the Mexican authorities should be returned to the DHS Officers as soon as possible.

ATTACHMENT 3

Officers in charge of receiving and/or conveying information about incidents involving reported misconduct, mistreatment or violations of human rights

Consulate General of Mexico in El Paso, Texas

Department of Protection and Security

Consul Roberto Luián Gutiérrez, Head of the Department Tels. (915) 533 B6&7C (915) 544 B6&7C (915) 577 B6&7C extensior

Duty cell (915) 549-0003 Fax (915) 532-7163

E-mail: consulmexepa@elp.rr.com

Regional Office of the National Institute for Migration in the State of Chihuahua

Duty telephones for weekends and holidays (011-52) (656) 615-1024 y (011-52) (656) 632-2618

Paso del Norte International Bridge

Lic. José Luis Garduño Luna, Local Sub Delegate. Telephone (011-52) (656) 615

Zaragoza - Ysleta International Bridge

Lic. Héctor Arreola Arreola, Local Sub Delegate. Telephone (011-52) (656) 682

Palomas - Columbus International Port of Entry

Ing. Lorenzo Pico Escobar, Local Sub Delegate. Telephone (011-52) (656) 666

Porfirio Parra (Caseta) - Fabens International Bridge

Lic. Karla Gutiérrez Islas, Local Sub Delegate. Telephone (011-52) (656) 665

Customs and Border Protection (CBP)

Office of Field Operations

Luis Garcia Director

Tel. (915) 633-730(50 & 70 Fax: (915) 633-7364

B6 & 70

Assistant Director
Border Security and Facilitation
Tel. (915) 633-7300

Fax (915) 633-7249

Border Patrol, El Paso Sector

B6 & 7C

Chief Patrol Agent Tel. (915) 834 B0 & 70 Fax (915) 782-4333

Border Patrol, Marfa Sector

B6 & 7C

Chief Patrol Agent Tel. (432) 729- B6 & 7C Fax: (432) 729-5498

Immigration and Customs Enforcement (ICE)

Office of Detention and Removal Operations (DRO)

B6 & 70

Assistant Officer in Charge Tel. (915) 225- B6 & 7C Cell (915) 726-Fax (915) 225-1923

B6 & 7C

Опісет іп Спатае Tel. (915) 225 Cell. (915) 72 Fax (915) 225-1923

Deputy Field Office Director

B6 & 7C

Tel. (915) 225 Cell (915) 637

Fax (915) 225-0830

Office of Investigations

Acting Special Agent in Charge Tel. (915) 231

Fax (915) 231-3227

ATTACHMENT 4 Repatriation of persons with special needs

In addition to stipulations set forth in Attachment 2 about Ports and Schedules of Repatriation of persons with special needs, in compliance with Section 12 of this Arrangement the DHS Participants should consider the following:

4.1 Repatriation of unaccompanied minors

- The repatriations should exclusively be conducted through the Paso del Norte Bridge.
- The Consulate General of Mexico in El Paso should invariably be notified in order that the minors are interviewed.
- Interviews of unaccompanied minors will be held at least 3 times a day, personally or through the videoconference system: from 0800 to 0900 hours; from 1100 to 1200 hours and from 1500 to 1600 hours. Additional interviews should be conducted when a group of at least five (5) unaccompanied minors is ready to be repatriated.
- The repatriation of unaccompanied minors will take place only until 1930 hours. (Year round)

4.2 Repatriation of Mexican nationals requiring follow-up medical treatment in Mexico

- If a special device (crutches, wheelchair, walker) to allow the mobilization of accident victims is needed, in order to speed up their deportation it should be supplied by the medical center in which the victims were cared for. Otherwise, the DHS Participants should allow the Consulate General of Mexico a reasonable time to provide the device.
- The repatriation should not take place until the necessary arrangements with the family or medical institution that will receive the ill person are made.
- The repatriation should take place as early as possible.

4.3 Repatriation of mentally incapacitated persons

- The Consulate should be notified as soon as possible of the intended removal of a mentally incapacitated person and the repatriation should take place as soon as possible after the notification.
- The DHS Participants and the Mexican Consulate will make every effort to obtain the medical file and all information about the mentally incapacitated person, including medical attention to be provided, as well as any information about any known family member of the person.
- The repatriation should take place as soon as possible, keeping in mind that, in Ciudad Juarez, the Hospital Civil Libertad only accepts persons suffering this condition until 1300 hours.

Agreements and Uat the National Le	Jnderstandings betwe	en the United State	s and Mexico

MEMORANDUM OF UNDERSTANDING ON CONSULAR PROTECTION OF UNITED STATES AND MEXICAN NATIONALS

The government of the United States of America and the Government of the United Mexican States:

Considering their firm commitment to respect the human rights of all individuals within their respective territories;

Considering their firm will to strengthen and enhance their relationships in all areas, within the spirit of good neighbors and mutual respect;

Considering the need to continue to foster and strengthen the effective relationships and communications among consular officials and local authorities of both countries, within the spirit of the Consular Convention between two Governments and the Vienna Convention on Consular Relations:

Considering that Working Group on Migration and Consular Affairs of the Binational Commission has proven to be an effective forum to discuss and exchange information on the migratory phenomenon between the two countries, as well as to agree on measures that serve the best interest of both nations:

Considering the will of both Governments to strengthen the Border Liaison Mechanisms and the Consultation Mechanisms on Immigration and Naturalization Service Activities and Consular Protection, which have been recently established for, among other purposes, sharing information concerning migratory practices and procedures by authorities on both sides of the border, and resolving problems at the local level, including issues related to the protection of human rights;

Considering the interest of both Governments in preventing situations that negatively affect the physical safety, dignity and human rights of their nationals within the territory of the other country, and the importance of having adequate institutional mechanisms to effectively address those situations when them might occur,

Adopt the following principles and goals:

To include within the mandate of the Working Group on Migration and Consular Affairs of the Binational Commission, the discussion and evaluation of issues, problems and trends related to the consular protection and human rights of nationals of both countries and the understandings expressed in this memorandum as regular matters on its agenda, in order to make recommendations to the respective Governments, if mutually agreed upon,

To provide any individual detained by migration authorities with notice of his/her legal rights and options, including the right to contact his/her consular representatives, and to facilitate communication between consular representatives and their nationals. Both Governments will endeavor, consistent with the relevant laws of each country, to ensure that specific notification to consular representatives is given in cases involving the detention of minors, pregnant women and people at risk.

To endeavor to provide settings conducive to full and free exchange between the consular representatives and detained individuals in order to allow, consistent with the relevant laws of each country, consular officials to interview their respective when they are detained, arrested, incarcerated or held in custody in accordance with Article VI, paragraph 2, section (c) of the Consular Convention between the United States of America and the United Mexican States of

August 12, 1942, and in accordance with Article 36, first paragraph, of the Vienna Convention on Consular Relations of 1963.

To allow and to facilitate, consistent with the relevant laws of each country, consular officials to be present at all times at the trials or judicial procedures concerning their respective nationals, including those legal procedures relating to minors.

To bring to the attention of the Working Group on Migration and Consular Affairs significant reports concerning consular protection and respect for human rights of nationals of both countries discussed at the Border Liaison Mechanisms and the Consultation Mechanisms on Immigration and Naturalization Service Activities and Consular Protection.

To promote bi-cultural sensitivity and understanding related to human rights protection through the Border Liaison Mechanisms and the Consultation Mechanisms on Immigration and Naturalization Service Activities and Consular Protection, and to encourage the participation of local authorities in these entities.

To encourage cooperation at the highest levels to facilitate investigations of violent and serious incidents involving consular protection of their respective nationals.

Done at Mexico City, this 7th day of May, 1996, in the English and Spanish languages.

MEMORANDUM OF UNDERSTANDING ON CONSULTATION MECHANISMS OF THE IMMIGRATION AND NATURALIZATION SERVICE FUNCTIONS AND CONSULAR PROTECTION

The Secretariat of Foreign Relations of the Mexican United States and Immigration and Naturalization Service (INS) of the United States of America, hereinafter referred to as "INS" and "SRE".

CONSIDERING that on May 6, 1996, the United States and Mexico signed a Memorandum of Understanding on Consular Protection of their Nationals,

CONSIDERING that immigration laws of both countries should be implemented with full respect to the human and civil rights of migrants living in each country, regardless of their migratory status, and

RECOGNIZING that the Mexican consular network established in the United States, and the INS District Offices and Border Patrol Sectors should work under a spirit of mutual respect and cooperation, while implementing the law and providing consular protection,

Now, therefore, the INS and SRE propose to formalize and institutionalize the Consultation Mechanisms of INS Functions and Consular Protection, hereinafter referred to as "Interior Consultation Mechanisms."

The Interior Consultation Mechanisms are intended to provide a forum to improve communication between INS managers and Mexican Consuls regarding Mexican migrants.

OBJECTIVE

The objective of the Interior Consultation Mechanisms is to respond to issues that arise at the local level, concerning the following:

provision of consular protection and access to Mexican migrants in INS custody, respect for the human rights of migrants,

conduct of INS District officials and Patrol agents,

safe and orderly removal of migrants repatriated to Mexico under local border arrangements, and attention to complaints relating to professional conduct by both Mexican and U.S. officials, including non-immigration authorities involved in these cases.

To achieve the objectives of the Interior Consultation Mechanisms, INS and SRE adopt the following principles and guidelines:

The Interior Consultation Mechanisms should be co-chaired by INS District Directors and Chief Patrol Agents, and Mexican Consuls General or Consuls.

Each Interior Consultation Mechanism may determine what other local entities, public and private, shall join and participate in the mechanism. The list of participants and jurisdiction of each Interior Consultation Mechanism is attached (Annex).

Meetings of the Interior Consultation Mechanisms may be organized, by mutual agreement, at the local and regional levels. Local consultation meetings should be held at least quarterly, and regional evaluation meetings should take place at least once a year.

Each Interior Consultation Mechanism should make all reasonable efforts to provide status reports of its quarterly meetings, as well as of their activities and progress at the annual regional

meetings. These reports should be compiled and submitted to the INS Executive Associate Commissioner for Field Operations, the Assistant Secretary for Consular Affairs of the Department of State, and the Director General for Protection and Consular Affairs of the SRE.

It is INS' policy and practice to inform all detained individuals that they have the right to choose to contact their consular representatives and receive visits from their consulate officers.

The INS proposes to use the Interior Consultation Mechanisms to ensure full compliance with the instructions pertaining to consular access contained in the Service's Detention Standards and the Law Enforcement Manual. The INS proposes to issue a field memorandum to District Directors and Border Patrol Chiefs, that reaffirms the policy that detainees are to be informed that they have the right to request consular notification, and that when detainees do not object, consular access shall be facilitated by the INS.

Both governments will endeavor, consistent with the relevant laws of each country, to ensure that specific notification to consular representatives is given in cases involving the detention of minors, pregnant women and persons at risk.

The Interior Consultation Mechanisms are intended to provide a constructive fora to address individual complaints involving Mexican and U.S. nationals. Information relating to the actual complaint and to the disposition of the case should be shared within the local Interior Consultation Mechanism and provided to each signatory's internal audit program. Any information pertaining to the identity of the INS officer or agent will be protected from public release or disclosure, unless otherwise agreed.

The Interior Consultation Mechanisms may also serve as fora to raise and resolve other problems of mutual concern.

Should an Internal Consultation Mechanism be unable to address a problem at the local level, the issue may be referred to the INS Regional Director and Executive Associate Commissioner for Field Operations, and to the Director General for Protection and Consular Affairs of the SRE, for review and resolution.

When appropriate, these officers should recommend solutions to their respective central authorities for policy considerations at the national level. These issues may also be referred for discussion to the U.S.-Mexico Binational Commission Working Group on Migration and Consular Affairs.

Done at Washington, D.C., in duplicate in the Spanish and English languages, both texts being equally authentic, this June 11th, 1998.

SECRETARIAT OF FOREIGN RELATIONS

U.S. IMMIGRATION AND NATURALIZATION SERVICE

Juan Rebolledo GoutDoris MeissnerUndersecretary for North America and EuropeCommissioner

ANNEX

INTERIOR CONSULTATION MECHANISMS	
GOVERNMENT OF MEXICO	GOVERNMENT OF THE UNITED STATES
WESTERN REGION	

	INS District Office, Seattle, Washington
Consulate, Seattle	INS District Office, Anchorage, Alaska
	Border Patrol Sector, Blaine, Washington
	Border Patrol Sector, Spokane, Washington
Consulate, Portland	INS District Office, Portland, Oregon
Consulate General, San Francisco	
Consulate General, Sacramento	INS District Office, San Francisco, California
Consulate, Fresno Consulate, San Jose	INS District Office, Honolulu, Hawaii
Consulate General, Los Angeles Consulate, San Bernardino	
Consular Agency, Oxnard	INS District Office, Los Angeles, California
Consular Agency, Santa Ana	
	INS District Office, San Diego, California
Consulate General, San Diego	Border Patrol Sector, El Centro, California
Consulate, Calexico	Border Patrol Sector, Livermore, California
	Border Patrol Sector, San Diego, California
Consulate General, Phoenix	INS District Office, Phoenix, Arizona
Consulate, Nogales Consular Agency, Douglas	Border Patrol Sector, Tucson, Arizona
Consular Agency, Tucson	Border Patrol Sector, Yuma, Arizona
GOVERNMENT OF MEXICO	GOVERNMENT OF THE UNITED STATES
CENTRAL REGION	JUL
Consulate General, El Paso	INS District Office, El Paso, Texas
Consulate, Albuquerque	Border Patrol Sector, El Paso, Texas
Consulate, Midland	Border Patrol Sector, Marfa, Texas
Consulate General, San Antonio	
Consulate General, Austin	INS District Office, San Antonio, Texas
Consulate, Corpus Christi Consulate, Del Rio	Border Patrol Sector, Del Rio, Texas
Consulate, Del Rio Consulate, Eagle Pass	Border Patrol Sector, Laredo, Texas
Consulate, Laredo	
Consulate General, Houston	INS District Office, Houston, Texas
Consulate General, Dallas	INS District Office, Dallas, Texas
Consulate, Brownsville	INS District Office, Harlingen, Texas
Consulate, McAllen	Border Patrol Sector, McAllen, Texas
	INS District Office, Chicago, Illinois
Consulate General, Chicago	INS District Office, Omaha, Nebraska
	INS District Office, St. Paul, Minnesota
Consulate General, Denver	INS District Office, Denver, Colorado INS District Office, Helena, Montana
Consulate, Salt Lake City	Border Patrol Sector, Havre, Montana
	Border Patrol Sector, Grand Folks, N. Dakota
Consul, Saint Louis	INS District Office, Kansas City, Missouri
GOVERNMENT OF MEXICO	GOVERNMENT OF THE UNITED STATES
EASTERN REGION	
	INS District Office, Boston, Massachusetts
Consulate General, Boston	INS District Office, Portland, Maine
	Border Patrol Sector, Houlton, Maine

	Border Patrol Sector, Swanton, Vermont
Consulate General, New York	INS District Office, New York, NY INS District Office, Buffalo, NY INS District Office, Newark, New Jersey Border Patrol Sector, Buffalo, NY
Consulate, Philadelphia	INS District Office, Philadelphia, Pennsylvania
Consulate, Detroit	INS District Office, Detroit, Michigan INS District Office, Cleveland, Ohio Border Patrol Sector, Detroit, Michigan
Consular Section, Washington	INS District Office, Washington, DC INS District Office, Baltimore, Maryland
Consulate General, Atlanta	INS District Office, Atlanta, Georgia
Consulate General, New Orleans	INS District Office, New Orleans, Louisiana Border Patrol Sector, New Orleans, Louisiana
Consulate General, Miami Consulate, Orlando	INS District Office, Miami, Florida Border Patrol Sector, Miami, Florida

Consulate, Seattle

MEMORANDUM OF UNDERSTANDING BETWEEN THE SECRETARIAT OF GOVERNANCE AND THE SECRETARIAT OF FOREIGN AFFAIRS OF THE UNITED MEXICAN STATES AND THE DEPARTMENT OF HOMELAND SECURITY OF THE UNITED STATES OF AMERICA ON THE SAFE, ORDERLY, DIGNIFIED AND HUMANE REPATRIATION OF MEXICAN NATIONALS

The Secretariat of Governance (SEGOB) and the Secretariat of Foreign Affairs (SRE) of the United Mexican States (Mexico) and the Department of Homeland Security (DHS) of the United States of America (United States), hereinafter referred to as "The Participating Agencies":

CONSIDERING that the governments of both countries have approached the topic of migration at the highest level, and that the Joint Declaration "Towards a Partnership for Prosperity: The Guanajuato Proposal" addresses this issue as a matter of cooperation and shared responsibility, and

RECOGNIZING the need to regulate the flow of persons, particularly on our common border, as was sanctioned in the Declaration on Embracing Technology and Cooperation to Promote the Secure and Efficient Flow of People and Commerce across our Shared Border, in the Plan of Action for Cooperation on Border Safety of June 22, 2001, and in the U.S.-Mexico Action Plan of Border Partnership, and

RECOGNIZING the firm commitments of both governments to protect the human rights of migrants regardless of their migratory status, as well as

CONSIDERING that on May 6, 1997, the Presidents of both countries signed a Joint Statement in which they expressed the commitment of their governments to ensure the implementation of safe and orderly procedures for repatriating Mexican migrants, and

CONSIDERING that the Working Group on Migration and Consular Affairs of the Mexico-USA Binational Commission agreed, in 1997, to a means of developing improved procedures for repatriating Mexican nationals in a safe, dignified and orderly way that recognizes their human rights. This Working Group has strengthened the mutual collaboration in the subsequent sessions on those matters, and

CONSIDERING that between 1997 and 1999 migration and consular authorities of both countries established procedures for the orderly and safe repatriation of Mexican nationals, including specific points regarding schedules, places and procedures along the border and in the interior of the United States, and

BEARING IN MIND the provisions of the Vienna Convention on Consular Relations of April 24, 1963; the Consular Convention between the United Mexican States and the United States of America of August 12, 1942; the Memorandum of Understanding concerning Consular Protection of U.S. and Mexican Nationals of May 7, 1996; and the Memorandum of Understanding on Consultation Mechanisms of the Immigration and Naturalization Service Functions and Consular Protection of June 11, 1998, and

DESIRING to establish a general frame of reference setting forth specific comprehensive and coordinated bilateral actions and transparent procedures for the safe and orderly repatriation of Mexican nationals;

Have reached the following understandings regarding criteria and principles to be used as a general framework for repatriation of Mexican nationals:

ARTICLE 1

- a. This Memorandum of Understanding establishes basic criteria and principles that reaffirm and enhance local procedures of the Participating Agencies for the repatriation of Mexican nationals from the interior, ports of entry and at the border of Mexico and the United States.
 - b. In order to ensure efficiency in the implementation of arrangements for repatriation and to agree on whatever individual and joint measures are necessary to improve their effectiveness, the principles set forth in this Memorandum of Understanding should be evaluated by the appropriate officials of the Participating Agencies at least annually or at any mutually acceptable time.
 - c. The Participating Agencies, through this Memorandum of Understanding, establish the Mexico U.S. Repatriation Technical Working Group, comprised of appropriate officials of both governments. This group will recommend, evaluate and oversee the implementation of this Memorandum of Understanding.

ARTICLE 2

- a. With the aim of enhancing the utility of this Memorandum of Understanding at the border between both countries, ports of entry and in the interior of the United States, the Participating Agencies should support, through their appropriate immigration and consular authorities within their respective areas of responsibility, local repatriation procedures. Authorities of both Participating Agencies, in collaboration with other government entities as appropriate, will work to reaffirm and enhance the consultation mechanisms between Mexican Consulates and DHS officials in the interior of the United States and at ports of entry, as well as the current Border Liaison Mechanisms (BLMs).
 - b. Established local repatriation arrangements should be reaffirmed and enhanced by appropriate authorities of the Participating Agencies in accordance with the criteria set forth in Article 3, at the border, ports of entry and in the interior of the United States through the appropriate mechanisms.

ARTICLE 3

Local repatriation arrangements should conform to mutually established criteria and principles for the repatriation of Mexican nationals being repatriated from the United States to Mexico. Local repatriation arrangements will be reviewed and updated in consultation with the Repatriation Technical Working Group on an annual basis. The local repatriation arrangements should include the following criteria and principles:

- a. Repatriations should be conducted in a manner consistent with the respect of human rights and dignity of Mexican nationals found in the United States in violation of immigration law:
 - b. Notification of the titles of authorities that are empowered to deliver or receive Mexican nationals into Mexico;
 - c. Points of repatriation are to be established in a manner consistent with scheduled hours of operation and staffing availability. Every effort should be taken by Mexico to ensure that mutually designated points of reception are fully staffed with appropriate local, state and/or federal entities responsible for the health, welfare and safety of Mexican nationals:
 - d. Identification of points of contact to receive and/or convey information about incidents involving reported mistreatment or potential human rights concerns;
 - e. The unity of families should be preserved during repatriation, taking into consideration administrative parameters;

- f. Incapacitated persons, unaccompanied minors and other vulnerable individuals should be repatriated during daylight hours to ensure their safety. The Mexican Participating Agencies should make every effort to have the appropriate family welfare representatives receive such persons upon repatriation from the United States;
- g. Appropriate representatives of the Participating Agencies should address issues of mutual concern such as consular notification and access to consular assistance;
- h. Notification of repatriation should be done taking into consideration logistical and operational needs. Local arrangements should address routine notification at the border;
- i. Timely special notification and information should be provided by DHS authorities for cases where additional preparation will be required to receive an unaccompanied minor or an individual with medical, mental or other special needs.

ARTICLE 4

If a Mexican national who is in the process of being repatriated or who has been repatriated to Mexico reports to DHS, SRE or SEGOB an incident that may involve mistreatment or potential human rights concerns, the report should immediately be referred to the appropriate authorities for investigation and follow-up.

ARTICLE 5

Participating Agencies should explore, on a bilateral basis, mechanisms to carry out the repatriation of Mexican nationals to their place of origin, especially from high-risk zones in the United States and during the summer season to avoid injury and loss of life among migrants.

ARTICLE 6

Participating Agencies should explore, on a bilateral basis, the dynamics of the movement of third country nationals through Mexico and the United States, considering their migratory status, and eventual repatriation mechanisms.

ARTICLE 7

This Memorandum of Understanding and the local repatriation arrangements do not affect the rights, obligations and responsibilities of Mexico and the United States and of their nationals, and are without prejudice to any rights afforded to Mexican nationals in the United States.

ARTICLE 8

Any matters concerning the application or interpretation of this Memorandum of Understanding should be settled through consultation between the Participating Agencies, as described in Article 1 (b).

ARTICLE 9

This Memorandum of Understanding becomes applicable as of the day of its signature. Any Participating Agency may discontinue its involvement in activities under this Memorandum of Understanding at any time and should provide sixty (60) days notice of its intent to discontinue. This Memorandum of Understanding may be modified by the Participating Agencies in writing.

Signed in Mexico City, on the twentieth day of February of the year two thousand and four, in three originals, in the Spanish and English languages.

FOR THE SECRETARIAT OF GOVERNANCE OF THE UNITED MEXICAN STATES

Santiago Creel Miranda, Secretary

FOR THE DEPARTMENT OF HOMELAND SECURITY OF THE UNITED STATES OF AMERICA

Thomas J. Ridge, Secretary of Homeland Security

FOR THE SECRETARIAT OF FOREIGN AFFAIRS OF THE UNITED MEXICAN STATES

Geronimo Gutierrez Fernandez, Undersecretary for North America

2004 US-MEXICO ACTION PLAN FOR COOPERATION AND BORDER SAFETY

Background:

Migration is a key issue for both the United States and Mexico as it was stated by presidents George Bush and Vicente Fox, in Guanajuato, in February 2001, when they attached the utmost importance to issues affecting the quality of life along our common border.

The tragic loss of life along the United States-Mexico border is of concern to both governments. Both governments have made great strides in creating a safer border environment and combating human smuggling and trafficking. In recent years, the Arizona-Sonora area has become increasingly dangerous for migrants. Both governments recognize that migration and its relationship with border safety are a shared responsibility.

The tragic death of 139 Mexican migrants in the Arizona-Sonora area last year highlights the pressing need for continued coordinated efforts to ensure safe and legal movement between Mexico and the U.S., and for considering and evaluating the potentials and consequences of expanded avenues for legal entries of Mexican nationals to the U.S.

Both governments have implemented, unilaterally and bilaterally, efforts to improve border safety and security along our shared border. These efforts include the Border Safety Initiative (June 1998), the Memorandum of Understanding on Cooperation against Border Violence (February 1999) and a Plan of Action for Cooperation on Border Safety (2001) as well as a number of unilateral enforcement and safety efforts. Additionally, the governments of Mexico and the United States have agreed to review and enhance existing consultation mechanisms as an instrument to guarantee an adequate coordination among Mexican consuls and officials of the Department of Homeland Security (DHS). These consultation mechanisms are a valuable resource that deepens bilateral efforts related to consular notification and consular access for the protection of Mexican nationals in the United States.

To enhance these efforts, the United States and Mexico have endorsed the implementation of a set of measures on border safety and security, pursuing the aim of strengthening the protection of Mexican migrants at the border and to combat organized crime linked to human smuggling and trafficking.

The set of actions included in the following Action Plan are based upon the Plan of Action for Cooperation on Border Safety of June 2001. The principal goal is to update and strengthen the institutional efforts implemented and to establish new lines of action where needed.

I. Action Plan Objectives:

The Action Plan is oriented to improve border safety and security between the United States and Mexico through the following actions:

- **a.** Enhance existing media information and prevention programs.
 - b. Combat human smuggling and trafficking.
 - c. Combat border violence.
 - d. Intensify public outreach to prevent migrant crossings in high-risk areas.
 - e. Coordinate responses to border emergencies.
 - f. Ensure secure and orderly repatriations of Mexican nationals.
 - g. Explore mechanisms, on a bilateral basis, to repatriate Mexican nationals to their places of origin.
 - h. Strengthen consultation mechanisms between Mexican Consuls and DHS authorities.
 - i. Strengthen the Border Liaison Mechanism.

II. Specific Actions

a) Media Prevention Programs.

Preventive Actions

- Reinforce existing informational and preventive media campaigns initiated through the 1998
 Border Safety Initiative and reaffirmed under the Plan of Action for Cooperation on Border Safety (June 2001).
- Strengthen public safety campaigns in Mexico and the United States to educate and inform potential migrants, and those who coordinate their smuggling arrangements, of the imminent dangers of crossing the border through high-risk areas. An emphasis will be placed on the callous practice of smugglers and the dangerous conditions along the border.
- On a coordinated basis, review and evaluate the impact of the campaigns and exchange the results.

b) Combat Human Smuggling and Trafficking

Intelligence and Security Actions

- Expand the ongoing binational effort to combat and dismantle alien smuggling trafficking and criminal organizations by providing additional resources used to identify and target alien smuggling and human trafficking networks.
- Continue to review and evaluate the outcomes of this bilateral program by holding periodic meetings.
- Strengthen binational coordination among law enforcement agencies to combat human smugglers and traffickers on both sides of the border.
- Expedite and reinforce the exchange of bilateral information that targets migrant smugglers and traffickers.
- Map high-risk areas along the border to have an accurate portrait of new routes and implement preventive actions to reduce migrant risks.
- On a joint basis, update intelligence on human smugglers and traffickers, particularly their profiles and modus operandi (places, routes, procedures, networks), as well as the mechanisms used to evade the action of the authorities.
- On a coordinated basis, update intelligence information about the financial structures of human smuggling and trafficking organizations, in order to detect, impede and dismantle their illicit activities.
- In the case of Mexico:
 - o Strengthen the presence of Mexican law enforcement authorities along the routes used for human smuggling and trafficking organizations in Mexico.
 - Strengthen deterrence measures along the southern Mexico border, with an emphasis on human smuggling and trafficking organizations, in order to inhibit the committing of these crimes in the border with Mexico.

Protection Measures

- Reinforce existing binational training programs on border safety and migrant search and rescue
 operations.
- In the case of Mexico:
 - Strengthen permanent inter-institutional mechanisms for surveillance on the border region through Beta Groups with the support and intervention of different law enforcement agencies at the three levels of government.
 - Strengthen Beta Groups in high-risk areas, especially in Sásabe, Nogales and Agua Prieta, Sonora.

- o Intensify the presence of authorities in land terminals and airports where the highest flows of migrants are detected, in order to warn them about the risks of crossing through dangerous areas at the border.
- o Intensify surveillance actions on migrants' routes in high risk areas.
- Analyze key socioeconomic factors that impact the migration problem and implement a
 development plan for border communities whose economy is supported by activities
 linked to human smuggling and trafficking (transport, housing, feeding).
- Establish inspection points with the collaboration of different Mexican law enforcement authorities in specific areas such as Sásabe, Sonoyta and Agua Prieta, Sonora area to reduce and inhibit the violent activities associated with smuggling and human trafficking.

c) Border Violence

- Jointly strengthen bilateral cooperation on preventive actions in order to:
 - o Prevent assaults against migrants;
 - o Prevent assaults against Mexican and US border authorities;
 - o Prevent and deter illegal actions against migrants by civilian groups (vigilantes).
 - o Jointly Implement the Memorandum of Understanding on Cooperation Against Border Violence (1999) and its application guidelines.

d) Prevention of crossings in high-risk areas

- Review and improve inter-institutional strategies to warn migrants about the risks of crossing through dangerous zones.
- Encourage information exchange on this matter among federal and local law enforcement agencies of both countries, so that they may design prevention plans.
- Jointly improve communication among Mexican authorities, especially Beta Group officers, with Border Patrol officers to identify and coordinate responses to situations that jeopardize the lives of migrants.
- Jointly explore establishing radio communication capabilities between Mexican and U.S. authorities, especially Beta Group officers and Border Patrol officers.
- Mexico will conduct land and air surveillance operations to detect migrant groups in danger to help them.

e) Response to Emergencies in the border zone

- Update bilateral information and strategies focused on the search and rescue of migrants in highrisk areas.
- Continue search and rescue training for law enforcement agencies of both countries, particularly the special rescue groups (BORSTAR and Grupo Beta), to help migrants in life-threatening incidents.
- Mexico will identify suitable locations for the establishment of migrant assistance centers, in order to better aid and protect migrants.

f) Secure and orderly repatriations

- Review, update and guarantee the fulfillment of the existing arrangements on secure and orderly repatriation processes on the border in accordance with the Memorandum of Understanding between the Department of Homeland Security of the United States of America and the Secretariat of Foreign Affairs and the Secretariat of Governance of the United Mexican States on the Safe, Orderly, Dignified and Humane Repatriation of Mexican Nationals (MOU) 2004.
- The Mexican Government will enhance assistance centers for migrants throughout the border to aid and guide migrants in their journey back to their places of origin.

g) Repatriation to places of origin

- Explore, on a bilateral basis, mechanisms to carry out the repatriation of Mexican Nationals to their places of origin, especially from high-risk zones in the United States and during the summer season to avoid injury and loss of life among migrants.
- h) Strengthening of the consultation mechanisms in the United States
 - Strengthen the coordination of consultation mechanisms in the United States between Mexican
 Consuls and the officials of the Department of Homeland Security concerning the repatriation of
 Mexican nationals to the border.
- i) Strengthening of the Border Liaison Mechanisms
 - Both governments will strengthen the tasks of the Border Liaisons Mechanisms as instruments that
 help to prevent and implement actions to protect Mexican migrants at the border with the United
 States.

III. Coordination Commission

- A Coordinating Commission will be created with the objective to coordinate the implementation of the present Action Plan. The federal government agencies of both countries that participate in the Homeland Security and Border Cooperation Group established in November 2003, in the XX Mexico U.S. Binational Commission, will integrate the Commission.
- The Coordinating Commission will be co-chaired by the Secretariat of Governance and the Secretariat of Foreign Relations in Mexico and by the Department of Homeland Security and the Department of State in the United States. The Secretariat of Foreign Relations will coordinate the efforts towards the strengthening of both the consultation mechanisms and the Border Liaison Mechanisms with the corresponding agencies in the United States.
- The Coordinating Commission will suggest concrete responsibilities for each agency as well as the
 modalities of their participation. It will also stimulate the consensus needed for the definition of
 short, medium and long-term objectives, as well as the different tasks, action lines and schedules
 to achieve its goals.
- It is planned that the Commission will hold meetings every six months alternating locations between Mexico and the United States, with the purpose of evaluating the advances of the Action Plan. However, the agencies that coordinate the group can request a meeting whenever necessary. The agencies that comprise the Commission will be in continual communication. The Commission will periodically inform the responsible authorities of both governments about the advances of the Action Plan.
- The Coordinating Commission for the implementation of the present Action Plan will also work as a forum to strengthen and enhance the proposals and actions included in this institutional instrument to support and help migrants at the border with the United States.

Signed in Mexico City, on the twentieth day of February of the year two thousand and four, in three originals, in the Spanish and English languages.

FOR THE SECRETARIAT OF GOVERNANCE OF THE UNITED MEXICAN STATES FOR THE DEPARTMENT OF HOMELAND SECURITY OF THE UNITED STATES OF

Santiago Creel Miranda,

AMERICA

Secretary

Thomas J. Ridge,

Secretary of Homeland Security

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