

A. Type of Facility Reviewed

- ICE Service Processing Center
 ICE Contract Detention Facility
 ICE Intergovernmental Service Agreement

B. Current Inspection

Type of Inspection
 Field Office HQ Inspection
 Date[s] of Facility Review
5/29/2019 - 5/31/2019

C. Previous/Most Recent Facility Review

Date[s] of Last Facility Review
5/30/2018 - 6/1/2018
 Previous Rating
 Superior Good Acceptable Deficient At-Risk

D. Name and Location of Facility

Name
Baker County Detention Center
 Address (Street and Name)
1 Sheriff's Office Drive
 City, State and Zip Code
Macleenny, FL 32063
 County
Baker
 Name and Title of Chief Executive Officer (Warden/OIC/Supt.)
 [Redacted]
 Telephone # (Include Area Code)
 [Redacted]
 Field Office / Sub-Office (List Office with oversight responsibilities)
Miami, FL / Jacksonville, FL
 Distance from Field Office
375 miles / 45 miles

E. ICE Information

Name of Inspector (Last Name, Title and Duty Station)
 [Redacted] / **LCI/Security SME / The Nakamoto Group**
 Name of Team Member / Title / Duty Location
 [Redacted] / **Medical SME / The Nakamoto Group**
 Name of Team Member / Title / Duty Location
 [Redacted] / **Medical SME / The Nakamoto Group**
 Name of Team Member / Title / Duty Location
 [Redacted] / **Safety SME / The Nakamoto Group**
 Name of Team Member / Title / Duty Location
 [Redacted] / **Detainee Rights SME / The Nakamoto Group**

F. CDF/IGSA Information Only

Contract Number _____ Date of Contract or IGSA _____
 Basic Rates per Man-Day _____
 Other Charges: (If None, Indicate N/A)

Estimated Man-days Per Year:
 [Redacted]

G. Accreditation Certificates

List all State or National Accreditation[s] received:
 Check box if facility has no accreditation[s]

H. Problems / Complaints (Copies must be attached)

The Facility is under Court Order or Class Action Finding
 Court Order Class Action Order
 The Facility has Significant Litigation Pending
 Major Litigation Life/Safety Issues
 Check if None.

I. Facility History

Date Built
 [Redacted]
 Date Last Remodeled or Upgrade
 [Redacted]
 Date New Construction / Bed space Added
 [Redacted]
 Future Construction Planned
 [Redacted] [Redacted] Date: _____
 Current Bed space _____ Future Bed space (# New Beds only)
 Number: [Redacted] Date: [Redacted]

J. Total Facility Population

Total Facility Intake for previous 12 months
 [Redacted]
 Total ICE Man-days for Previous 12 months
 [Redacted]

K. Classification Level (ICE SPCs and CDFs Only)

| | L-1 | L-2 | L-3 |
|--------------|-----|-----|-----|
| Adult Male | N/A | N/A | N/A |
| Adult Female | N/A | N/A | N/A |

L. Facility Capacity

| | Rated | Operational | Emergency |
|------------|------------|-------------|------------|
| [Redacted] | [Redacted] | [Redacted] | [Redacted] |

M. Average Daily Population

| | ICE | USMS | Other |
|------------|------------|------------|------------|
| [Redacted] | [Redacted] | [Redacted] | [Redacted] |

N. Facility Staffing Level

Security: [Redacted] Support: [Redacted]

Significant Incident Summary Worksheet

For Nakamoto to complete its review of your facility, the following information must be completed prior to the scheduled review dates. The information on this form should contain data for the past twelve months in the boxes provided. The information on this form is used in conjunction with the ICE Detention Standards in assessing your Detention Operations against the needs of the ICE and its detained population. This form should be filled out by the facility prior to the start of any inspection. Failure to complete this section will result in a delay in processing this report and the possible reduction or removal of ICE' detainees at your facility.

| <i>Incidents</i> | <i>Description</i> | Jan – Mar | Apr – Jun | Jul – Sept | Oct – Dec |
|--|--|-----------|-----------|------------|-----------|
| Assault: Offenders on Offenders ¹ | Types (Sexual ² , Physical, etc.) | 7P | 3P | 10P/1S | 2P |
| | With Weapon | 1 | 0 | 2 | 0 |
| | Without Weapon | 6 | 3 | 9 | 2 |
| Assault: Detainee on Staff | Types (Sexual Physical, etc.) | 1P | 0 | 0 | 2P |
| | With Weapon | 0 | 0 | 0 | 0 |
| | Without Weapon | 1 | 0 | 0 | 2 |
| Number of Forced Moves, incl. Forced Cell moves ³ | | 4 | 5 | 4 | 5 |
| Disturbances ⁴ | | 0 | 1 | 1 | 1 |
| Number of Times Chemical Agents Used | | 1 | 3 | 0 | 2 |
| Number of Times Special Reaction Team Deployed/Used | | 0 | 0 | 0 | 0 |
| # Times Four/Five Point Restraints applied/used | Number/Reason (M=Medical, V=Violent Behavior, O=Other) | 1V | 3V | 3V | 4V |
| | Type (C=Chair, B=Bed, BB=Board, O=Other) | C | C | C | C |
| Offender / Detainee Medical Referrals as a result of injuries sustained. | | 7 | 4 | 6 | 5 |
| Escapes | Attempted | 0 | 0 | 0 | 0 |
| | Actual | 0 | 0 | 0 | 0 |
| Grievances: | # Received | 75 | 34 | 69 | 70 |
| | # Resolved in favor of Offender/Detainee | 3 | 1 | 11 | 25 |
| Deaths | Reason (V=Violent, I=Illness, S=Suicide, A=Attempted Suicide, O=Other) | N/A | A | N/A | I |
| | Number | 0 | 1 | 0 | 1 |
| Psychiatric / Medical Referrals | # Medical Cases referred for Outside Care | 25 | 57 | 36 | 29 |
| | # Psychiatric Cases referred for Outside Care | 0 | 1 | 0 | 0 |

¹ Any attempted physical contact or physical contact that involves two or more offenders

² Oral, anal or vaginal penetration or attempted penetration involving at least 2 parties, whether it is consenting or non-consenting

³ Routine transportation of detainees/offenders is not considered "forced"

⁴ Any incident that involves four or more detainees/offenders, includes gang fights, organized multiple hunger strikes, work stoppages, hostage situations, major fires, or other large scale incidents.

| DHS/ICE Detention Standards Review Summary Report | | | | |
|--|-------------------------------------|--------------------------|--------------------------|-------------------------------------|
| 1. Acceptable | 2. Deficient | 3. At Risk | 4. Repeat Finding | 5. Not Applicable |
| Legal Access Standards | | | | |
| 1. Access to Legal Materials | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 2. Group Presentations on Legal Rights | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 3. Visitation | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 4. Telephone Access | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| Detainee Services | | | | |
| 5. Admission and Release | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 6. Classification System | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 7. Correspondence and Other Mail | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 8. Detainee Handbook | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 9. Food Service | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 10. Funds and Personal Property | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 11. Detainee Grievance Procedures | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 12. Issuance and Exchange of Clothing, Bedding, and Towels | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 13. Marriage Requests | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 14. Non-Medical Emergency Escorted Trip | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |
| 15. Recreation | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 16. Religious Practices | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 17. Voluntary Work Program | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |
| Health Services | | | | |
| 18. Hunger Strikes | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 19. Medical Care | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 20. Suicide Prevention and Intervention | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 21. Terminal Illness, Advanced Directives and Death | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| Security and Control | | | | |
| 22. Contraband | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 23. Detention Files | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 24. Disciplinary Policy | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 25. Emergency Plans | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 26. Environmental Health and Safety | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 27. Hold Rooms in Detention Facilities | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 28. Key and Lock Control | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 29. Population Counts | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 30. Post Orders | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 31. Security Inspections | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 32. Special Management Units (Administrative Segregation) | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 33. Special Management Units (Disciplinary Segregation) | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 34. Tool Control | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 35. Transportation (Land management) | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 36. Use of Force | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 37. Staff / Detainee Communication (Added August 2003) | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |
| 38. Detainee Transfer (Added September 2004) | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> |

All findings (Deficient and At-Risk) require written comment describing the finding and what is necessary to meet compliance.



LCI Review Assurance Statement

By signing below, the Lead Compliance Inspector (LCI) certifies that all findings of noncompliance with policy or inadequate controls contained in the Inspection Report are supported by evidence that is sufficient and reliable. Furthermore, findings of noteworthy accomplishments are supported by sufficient and reliable evidence. Within the scope of the review, the facility is operating in accordance with applicable law and policy, and property and resources are efficiently used and adequately safeguarded, except for the deficiencies noted in the report.

| | |
|--|-------------------------|
| Lead Compliance Inspector: (Print Name) [REDACTED] | Signature [REDACTED] |
| Title & Duty Location Lead Compliance Inspector, The Nakamoto Group, Inc. | Date 5/31/2019 |

Team Members

| | |
|---|---|
| Print Name, Title, & Duty Location [REDACTED], Medical SME, The Nakamoto Group, Inc. | Print Name, Title, & Duty Location [REDACTED], Medical SME, The Nakamoto Group, Inc. |
| Print Name, Title, & Duty Location [REDACTED], Safety SME, The Nakamoto Group, Inc. | Print Name, Title, & Duty Location [REDACTED], Detainee Rights SME, The Nakamoto Group, Inc. |

Recommended Rating:

- Superior
- Good
- Acceptable
- Deficient
- At-Risk

Comments: The Sexual Abuse and Assault Prevention and Intervention Standard was inspected during this inspection but is not referenced in the Standards Review Summary Report. The Standard was rated as Meets Standard for this inspection.

Since the last inspection there have been seven allegations of detainee-on-detainee sexual assault or abuse. Following an investigation, one was substantiated and six were unfounded. For the substantiated allegation, the detainee was referred for prosecution and was sentenced to five years in the Florida Department of Corrections. There were no allegations of staff-on-detainee sexual assault or abuse.

There were five ICE detainee hunger strikes. Two hunger strikes were of two days duration; one of three days duration; one of four days duration; and one of ten days duration. Per the HSA, all the detainees were protesting their detention and none required treatment outside the facility. The detainee on a hunger strike for ten days was released at the conclusion of the hunger strike.

There were no ICE detainee suicides but one serious attempt as follows. A 28-year-old Jamaican male was admitted to the facility on 3/16/2018. At the time of admission, he reported no mental health history and taking no medications. On 6/23/2018, while in disciplinary segregation, the detainee tied a bedsheet around his neck. Other detainees in the cell alerted security personnel who immediately entered the cell, removed the bedsheet, and took the detainee to medical. Medical evaluated the detainee and cleared him to go back to the disciplinary segregation unit to the designated suicide watch cell. The detainee was placed on a continuous one-to-



one suicide watch. The detainee remained on watch until 6/26/2018. The detainee had no further mental health incidents and was removed from the facility 8/28/2018.

Since the last inspection, there was one ICE detainee death. A 56-year old Russian male was admitted to the facility on 6/27/2017. At the time of admission he provided a history of high blood pressure and seizures. The detainee's detention was unremarkable until 11/26/2018 when he complained of sudden on-set of severe abdominal pain. The detainee was transported to the hospital and admitted. Following an initial work-up, the detainee was assessed with a small bowel obstruction and intestinal bleeding. The detainee died in the hospital on 11/30/2019. OIG conducted an investigation. The facility has not received the results of the investigation.

The facility does not use Tasers. Oleoresin Capsicum (OC) is authorized for use by trained officers. Canines are used for contraband detection only and detainees are removed from the area prior to the search. There were 26 uses of force involving ICE detainees during this inspection period. All were immediate uses of force. Two incidents involved detainees fighting; nine incidents involved detainees who became aggressive with officers threatening to harm them and detainees who were throwing bodily waste at officers. Thirteen incidents involved detainees who refused to follow orders issued by officers and were disrupting the orderly operation of the facility. Two incidents involved detainees who were attempting to harm themselves and had to be restrained. OC was utilized in six of the incidents. There were eleven ICE detainees placed in the Emergency Restraint Chair (ERC). A review of the use-of-force incident reports indicated that all detainees who were sprayed with OC were decontaminated immediately and medical response was timely in all cases. None of the officers or detainees sustained any serious injuries. All incidents were reviewed by the chief of security and ICE and 25 incidents were determined to be within the guidelines of facility policy and the standard. In one incident it was determined that the force used was excessive and the officer was reprimanded and was required to attend remedial training. The detainee was not injured.

The facility reported three disturbances. One incident involved four female ICE detainees who were involved in a fight in the housing unit. The incident resulted in the aggressor being restrained. Two incidents involved male ICE detainees who refused to return to their cells for lockdown. Both incidents were resolved with no force being used.