



U.S. Department of Homeland Security
U.S. Immigration and Customs Enforcement
Office of Professional Responsibility
ICE Inspections
Washington, DC 20536-5501

**Office of Detention Oversight
Unannounced Compliance Inspection
2024-004-322**

**Enforcement and Removal Operations
ERO Detroit Field Office**

**Monroe County Detention - Dorm
Monroe, Michigan**

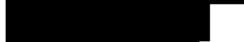
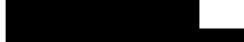
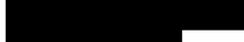
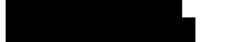
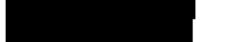
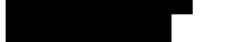
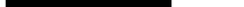
March 12-14, 2024

UNANNOUNCED COMPLIANCE INSPECTION
of the
MONROE COUNTY DETENTION - DORM
Monroe, Michigan

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COMPLIANCE INSPECTION TEAM MEMBERS

	Team Lead	ODO
	Senior Inspections and Compliance Specialist	ODO
	Senior Inspections and Compliance Specialist	ODO
	Senior Inspections and Compliance Specialist	ODO
	Contractor	Creative Corrections
	Contractor	Creative Corrections
	Contractor	Creative Corrections
	Contractor	Creative Corrections

FACILITY OVERVIEW

The U.S. Immigration and Customs Enforcement (ICE) Office of Professional Responsibility (OPR) Office of Detention Oversight (ODO) conducted an unannounced compliance inspection of the Monroe County Detention - Dorm (MCDD) in Monroe, Michigan, from March 12 to 14, 2024.¹ The facility opened in 2000 and is owned and operated by the Monroe County Sheriff's Office. The ICE Office of Enforcement and Removal Operations (ERO) began housing detainees at MCDD in 2000 under the oversight of ERO's Field Office Director in Detroit (ERO Detroit). The facility operates under the National Detention Standards (NDS) 2019.

[REDACTED] A jail administrator handles daily facility operations and manages [REDACTED] support personnel. Continental I, LLC, provides food services, Advanced Correctional Healthcare provides medical care, and Keefe Commissary provides commissary services at the facility. The facility does not hold any accreditations from any outside entities.

Capacity and Population Statistics	Quantity
ICE Bed Capacity ²	[REDACTED]
Average ICE Population ³	[REDACTED]
Adult Male Population (as of March 12, 2024)	[REDACTED]
Adult Female Population (as of March 12, 2024)	[REDACTED]

During its last full inspection, in Fiscal Year (FY) 2023, ODO found 4 deficiencies in the following areas: Medical Care (2); Recreation (1); and Transportation by Land (1).

¹ This facility holds male detainees with a low security classification level for periods greater than 72 hours.

² Data Source: ERO Custody Management Division Authorized Facility List as of March 4, 2024.

³ *Ibid.*

UNANNOUNCED COMPLIANCE INSPECTION PROCESS

ODO conducts oversight inspections of ICE detention facilities with an average daily population (ADP) of 10 or more, and where detainees are housed for over 72 hours, to assess compliance with ICE national detention standards. While these inspections focus on facility compliance with detention standards that directly affect detainee life, health, safety, and/or well-being, in FY 2024 ODO added additional standards to the scope of each full inspection to ensure ODO inspects every standard at each facility at least once every other year.⁴

ODO identifies violations of ICE detention standards, ICE policies, or operational procedures, as “deficiencies.” ODO highlights instances when the facility resolves deficiencies prior to completion of the ODO inspection. Where applicable, these corrective actions are annotated with “C” under the *Compliance Inspection Findings* section of this report.

In FY 2022, ODO began conducting special reviews of under 72-hour ICE detention facilities with an ADP of 1 or more detainees and over 72-hour ICE detention facilities with an ADP of 1 to 9 detainees. Additionally, ODO began conducting unannounced inspections of ICE detention facilities, regardless of ADP of detainees, as well as reviews of ICE special/emerging detention facilities/programs. As such, these facility inspections will result in an ODO Inspection Compliance Rating; however, for facilities that are not contractually obligated to an ICE NDS, those ratings will be for ERO’s informational purposes. ODO will conduct a complete review of several core standards, in accordance with the facility’s contractually required ICE NDS or in accordance with the ICE NDS listed in the current ERO Custody Management Division Authorized Facility List for facilities that are not contractually obligated to an ICE NDS, which may include but are not limited to Medical Care/Health Care, Medical Care (Women)/Health Care (Females), Significant Self-harm and Suicide Prevention and Intervention, Hunger Strikes, Food Service, Environmental Health and Safety, Special Management Units (SMU) or Hold Rooms (if the facility does not have an SMU), Use of Force and Restraints/Use of Physical Control Measures, and Sexual Abuse and Assault Prevention and Intervention.

Upon completion of each special review or unannounced inspection, ODO conducts a closeout briefing with facility and local ERO officials to discuss preliminary findings. A summary of these findings is shared with ERO management officials. Thereafter, ODO provides ICE leadership with a final compliance inspection report to: (i) assist ERO in developing and initiating uniform corrective action plans (UCAPs); and (ii) provide senior executives with an independent assessment of facility operations. ODO’s findings inform ICE executive management in their decision-making to better allocate resources across the agency’s entire detention inventory.

⁴ ODO reviews the facility’s compliance with selected standards in their entirety.

FINDINGS BY NATIONAL DETENTION STANDARDS 2019 MAJOR CATEGORIES

NDS 2019 Standards Inspected ^{5,6,7}	Deficiencies
Part 1 - Safety	
Environmental Health and Safety	0
Sub-Total	0
Part 2 - Security	
Admission and Release	1
Custody Classification System	0
Facility Security and Control	0
Funds and Personal Property	2
Hold Rooms in Detention Facilities	0
Post Orders	0
Use of Force and Restraints	0
Staff Detainee Communication	0
Sexual Abuse and Assault Prevention and Intervention	0
Sub-Total	3
Part 4 - Care	
Food Service	0
Hunger Strikes	0
Medical Care	0
Significant Self-Harm and Suicide Prevention and Intervention	0
Sub-Total	0
Part 5 - Activities	
Correspondence and Other Mail	0
Religious Practices	0
Telephone Access	0
Sub-Total	0
Part 6 - Justice	
Grievance System	0
Law Libraries and Legal Material	0
Sub-Total	0
Part 7 - Administration and Management	
Detainee Transfers	0
Sub-Total	0
Total Deficiencies	3

⁵ For greater detail on ODO's findings, see the *Unannounced Compliance Inspection Findings* section of this report.

⁶ Beginning in FY 2024, ODO instituted a process of rotating all standards every other year. As a result, some standards may not be present in all inspections.

⁷ During an unannounced inspection, ODO will review a facility's compliance with at least 10 individual standards; however, unannounced full inspections will include a review of the same standards as announced full inspections.

DETAINEE RELATIONS

ODO interviewed 15 detainees, who each voluntarily agreed to participate. All remaining detainees declined ODO's request for an interview. None of the detainees made allegations of discrimination, mistreatment, or abuse. All 15 detainees reported satisfaction with facility services.

UNANNOUNCED COMPLIANCE INSPECTION FINDINGS

SECURITY

ADMISSION AND RELEASE (AR)

ODO interviewed a facility lieutenant, reviewed █ detainee detention files, and found in █ out of █ files, facility staff did not complete a property inventory form, documenting each detainee's property at the time of admission (**Deficiency AR-9⁸**).

FUNDS AND PERSONAL PROPERTY (FPP)

ODO interviewed a facility lieutenant, reviewed █ detainee detention files, and found in █ out of █ files, facility staff did not issue each detainee a receipt for all detainee property collected and stored at the time of admission (**Deficiency FPP-17⁹**).

ODO reviewed █ released detainee detention files and found in █ out of █ files, facility staff did not obtain a receipt signed by each detainee to account for all personal property the facility returned to the detainee upon release (**Deficiency FPP-24¹⁰**).

CONCLUSION

During this inspection, ODO assessed the facility's compliance with 20 standards under NDS 2019 and found the facility in compliance with 18 of those standards. ODO found three deficiencies in the remaining two standards. Since MCDD's last full inspection in February 2023, the facility's compliance with the NDS 2019 has trended upward. MCDD went from 3 deficient standards and 4 deficiencies in February 2023 to 2 deficient standards and 3 deficiencies during this most recent inspection. MCDD completed a UCAP for their FY 2023 inspection, which likely resolved those deficiencies and contributed to the facility's improved performance. ODO recommends ERO Detroit continue to work with the facility to resolve the remaining deficiencies in accordance with contractual obligations.

⁸ "All items discovered during the search will be identified as funds, valuables, or other personal property to be inventoried, receipted, and stored." See ICE NDS 2019, Standard, Admission and Release, Section (II)(B).

⁹ "Each detainee shall be given a receipt for all property held until release." See ICE NDS 2019, Standard, Funds and Personal Property, Section (II)(C)(2).

¹⁰ "After a property check, the detainee will then sign a receipt for the property, indicating his receipt of all personal property due him." See ICE NDS 2019, Standard, Funds and Personal Property, Section (II)(E).

Compliance Inspection Results Compared	FY 2023 Full Inspection (NDS 2019)	FY 2024 Full Inspection (NDS 2019)
Standards Reviewed	18	20
Deficient Standards	3	2
Overall Number of Deficiencies	4	3
Priority Component Deficiencies	0	0
Repeat Deficiencies	0	0
Areas Of Concern	0	0
Corrective Actions	0	0
Facility Rating	Superior	Superior