

Office of Detention Oversight Follow-Up Compliance Inspection

Enforcement and Removal Operations ERO Detroit Field Office

Chippewa County Correctional Facility Sault Sainte Marie, Michigan

August 23-26, 2021

FOLLOW-UP COMPLIANCE INSPECTION of the CHIPPEWA COUNTY CORRECTIONAL FACILITY

Sault Sainte Marie, Michigan

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FOLLOW-UP COMPLIANCE INSPECTION TEAM MEMBERS



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FACILITY OVERVIEW

The U.S. Immigration and Customs Enforcement (ICE) Office of Professional Responsibility (OPR) Office of Detention Oversight (ODO) conducted a compliance inspection of the Chippewa County Correctional Facility (CCCF) in Sault Sainte Marie, Michigan, from August 23 to 26,¹ 2021. This inspection focused on the standards found deficient during ODO's last inspection of CCCF from April 5 to 8, 2021. The facility opened in 1954 and is owned and operated by Chippewa County. The ICE Office of Enforcement and Removal Operations (ERO) began housing detainees at CCCF in 2004 under the oversight of ERO's Field Office Director in Detroit (ERO Detroit). The facility operates under the National Detention Standards (NDS) 2019.

ERO has not assigned deportation officers nor detention services manager to the facility. A jail administrator handles daily facility operations and manages support personnel. Chippewa County provides food services, WellPath provides medical care, and Swanson Corporation and Trinity Services provide commissary services at the facility. The facility does not hold any accreditations from any outside entities.

| Capacity and Population Statistics | Quantity | |
|--|----------|--|
| ICE Detainee Bed Capacity ² | | |
| Average ICE Detainee Population ³ | | |
| Male Detainee Population (as of August 23, 2021) | | |
| Female Detainee Population (as of August 23, 2021) | | |

During its last inspection, in April 2021, ODO found three deficiencies in the following areas: Food Service (2) and Grievance System (1).

¹ This facility holds male and female detainees with low, medium-low, medium-high, and high-security classification levels for periods longer than 72 hours.

² Data Source: ERO Facility List Report as of August 23, 2021.

³ Ibid.

⁴ Per the ERO Facility List Report of August 23, 2021, CCCF had an FY 2020 average daily population of 25 detainees, which is why ODO scheduled CCCF for an inspection in FY 2021. Although the facility's population count during the inspection was less than 10, the facility has a current contract to house ICE detainees, which is why ODO continued with the inspection.

FOLLOW-UP COMPLIANCE INSPECTION PROCESS

ODO conducts oversight inspections of ICE detention facilities with an average daily population of 10 or more detainees, and where detainees are housed for longer than 72-hours, to assess compliance with ICE National Detention Standards. These inspections focus solely on facility compliance with detention standards that directly affect detainee life, health, safety, and/or well-being. In FY 2021, to meet congressional requirements, ODO began conducting follow-up inspections at all ICE ERO detention facilities, which ODO inspected earlier in the FY.

While follow-up inspections are intended to focus on previously-identified deficiencies, ODO will conduct a complete review of several core standards, which include but are not limited to Medical Care, Hunger Strikes, Suicide Prevention, Food Service, Environmental Health and Safety, Emergency Plans, Use of Force and Restraints/Use of Physical Control Measures and Restraints, Admission and Release, Classification, and Funds and Personal Property. ODO may decide to conduct a second full inspection of a facility in the same FY based on additional information obtained prior to ODO's arrival on-site. Factors ODO will consider when deciding to conduct a second full inspection will include the total number of deficiencies cited during the first inspection, the number of deficient standards found during the first inspection, the completion status of the first inspection's UCAP, and other information ODO obtains from internal and external sources ahead of the follow-up compliance inspection. Conditions found during the inspection may also lead ODO to assess new areas and identify new deficiencies or areas of concern should facility practices run contrary to ICE standards. Any areas found non-compliant during both inspections are annotated as "Repeat Deficiencies" in this report.

ODO was unable to conduct an on-site inspection of this facility, as a result of the COVID-19 pandemic, and instead, conducted a remote inspection of the facility. During this remote inspection, ODO interviewed facility staff, ERO field office staff, and detainees, reviewed files and detention records, and was able to assess compliance for at least 90 percent or more of the ICE national detention standards reviewed during the inspection.

FINDINGS BY NATIONAL DETENTION STANDARDS 2019 MAJOR CATEGORIES

| NDS 2019 Standards Inspected ^{5&6} | Deficiencies |
|---|--------------|
| Part 1 – Safety | |
| Environmental Health and Safety | 0 |
| Sub-Total | 0 |
| Part 2 – Security | |
| Admission and Release | 0 |
| Custody Classification System | 0 |
| Funds and Personal Property | 0 |
| Use of Force and Restraints | 0 |
| Special Management Units | 0 |
| Sub-Total | 0 |
| Part 4 – Care | |
| Food Service | 0 |
| Hunger Strikes | 0 |
| Medical Care | 0 |
| Significant Self-Harm and Suicide Prevention and Intervention | 0 |
| Sub-Total | 0 |
| Part 6 – Justice | |
| Grievance Systems | 0 |
| Sub-Total | 0 |
| Total Deficiencies | 0 |

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⁵ For greater detail on ODO's findings, see the Follow-Up Compliance Inspection Findings section of this report.

⁶ Beginning in FY 2021, ODO added Emergency Plans, Facility Security and Control, Population Counts, Hunger Strikes, and Staff Training as core standards. NDS 2019 does not include Emergency Plans, Population Counts, nor Staff Training as individual standards; however, those specific requirements are resident in other core standards.

DETAINEE RELATIONS

CCCF housed two detainees during this inspection and ODO interviewed both detainees, who each voluntarily agreed to participate. Neither of the detainees made allegations of discrimination, mistreatment, nor abuse. Both detainees reported satisfaction with facility services. ODO attempted to conduct detainee interviews via video teleconference; however, the ERO field office and facility were not able to accommodate this request due to technology issues. As such, the detainee interviews were conducted via telephone.

FOLLOW-UP COMPLIANCE INSPECTION FINDINGS

There were no findings during this inspection.

CONCLUSION

During this inspection, ODO assessed the facility's compliance with 11 standards under NDS 2019 and found the facility in compliance with all 11 standards. ODO commends facility staff members for their responsiveness during this inspection. ODO has not received the uniform corrective action plan for ODO's last inspection of CCCF in April 2021.

| Compliance Inspection Results Compared | First FY 2021 (NDS 2019) | Second FY 2021 (NDS 2019) |
|--|-----------------------------|------------------------------|
| Standards Reviewed | 18 | 11 |
| Deficient Standards | 2 | 0 |
| Overall Number of Deficiencies | 3 | 0 |
| Repeat Deficiencies | 2 | 0 |
| Areas of Concern | 0 | 0 |
| Corrective Actions | 0 | 0 |