



U.S. Department of Homeland Security
U.S. Immigration and Customs Enforcement
Office of Professional Responsibility
ICE Inspections
Washington, DC 20536-5501

**Office of Detention Oversight
Compliance Inspection
2023-001-064**

**Enforcement and Removal Operations
ERO Detroit Field Office**

**Monroe County Detention - Dorm
Monroe, Michigan**

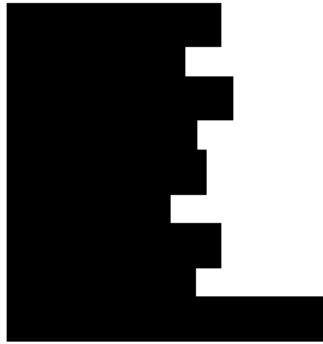
February 14-16, 2023

COMPLIANCE INSPECTION
of the
MONROE COUNTY DETENTION - DORM
Monroe, Michigan

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COMPLIANCE INSPECTION TEAM MEMBERS



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FACILITY OVERVIEW

The U.S. Immigration and Customs Enforcement (ICE) Office of Professional Responsibility (OPR) Office of Detention Oversight (ODO) conducted a compliance inspection of the Monroe County Detention - Dorm (MCDD) in Monroe, Michigan, from February 14 to 16, 2023.¹ The facility opened in 2000 and is owned by Monroe County and operated by the Monroe County Sheriff's Office. The ICE Office of Enforcement and Removal Operations (ERO) began housing detainees at MCDD in 2000 under the oversight of ERO's Field Office Director in Detroit (ERO Detroit). The facility operates under the National Detention Standards (NDS) 2019.

ERO has assigned deportation officers to the facility. A jail administrator handles daily facility operations and manages [REDACTED] support personnel. Continental Cafe, LLC provides food services, Advanced Correctional Healthcare provides medical care, and Keefe Commissary provides commissary services at the facility. The facility does not hold any accreditations from any outside entities.

Capacity and Population Statistics	Quantity
ICE Bed Capacity ²	[REDACTED]
Average ICE Population ³	[REDACTED]
Adult Male Population (as of February 14, 2023)	[REDACTED]
Adult Female Population (as of February 14, 2023)	[REDACTED]

During its last full inspection, in Fiscal Year (FY) 2022, ODO found nine deficiencies in the following areas: Hunger Strikes (1); Medical Care (1); Personal Hygiene (2); Post Orders (2); Searches of Detainees (1); and Voluntary Work Program (2).

¹ This facility holds male detainees with low, medium-low, medium-high, and high security classification levels for periods greater than 72 hours.

² Data Source: ERO Facility List as of February 13, 2023.

³ *Ibid.*

⁴ Per the ERO Facility List of February 13, 2023, MCDD had an average daily population (ADP) of 28 ICE detainees for FY 2022 and an active contract to house ICE detainees, meeting ODO's inspection criteria to conduct biannual inspections of over 72-hour ICE detention facilities with an ADP of 10 or more.

COMPLIANCE INSPECTION PROCESS

ODO conducts oversight inspections of ICE detention facilities with an average daily population of 10 or more, and where detainees are housed for over 72 hours, to assess compliance with ICE national detention standards. These inspections focus solely on facility compliance with detention standards that directly affect detainee life, health, safety, and/or well-being.⁵

ODO identifies violations of ICE detention standards, ICE policies, or operational procedures, as “deficiencies.” ODO highlights instances when the facility resolves deficiencies prior to completion of the ODO inspection. Where applicable, these corrective actions are annotated with “C” under the *Compliance Inspection Findings* section of this report.

Upon completion of each inspection, ODO conducts a closeout briefing with facility and local ERO officials to discuss preliminary findings. A summary of these findings is shared with ERO management officials. Thereafter, ODO provides ICE leadership with a final compliance inspection report to: (i) assist ERO in developing and initiating corrective action plans; and (ii) provide senior executives with an independent assessment of facility operations. ODO’s findings inform ICE executive management in their decision-making to better allocate resources across the agency’s entire detention inventory.

⁵ ODO reviews the facility’s compliance with selected standards in their entirety.

FINDINGS BY NATIONAL DETENTION STANDARDS 2019 MAJOR CATEGORIES

NDS 2019 Standards Inspected ^{6,7}	Deficiencies
Part 1 - Safety	
Environmental Health and Safety	0
Transportation by Land	1
Sub-Total	1
Part 2 - Security	
Admission and Release	0
Custody Classification System	0
Funds and Personal Property	0
Hold Rooms in Detention Facilities	0
Use of Force and Restraints	0
Sexual Abuse and Assault Prevention and Intervention	0
Sub-Total	0
Part 3 - Order	
Disciplinary System	0
Sub-Total	0
Part 4 - Care	
Food Service	0
Medical Care	2
Significant Self-Harm and Suicide Prevention and Intervention	0
Terminal Illness and Death	0
Disability Identification, Assessment, and Accommodation	0
Sub-Total	2
Part 5 - Activities	
Correspondence and Other Mail	0
Recreation	1
Visitation	0
Sub-Total	1
Part 6 - Justice	
Detainee Handbook	0
Sub-Total	0
Total Deficiencies	4

⁶ For greater detail on ODO's findings, see the *Compliance Inspection Findings* section of this report.

⁷ Beginning in FY 2022, ODO instituted a process of rotating all standards on a 3-year basis. As a result, some standard components may not be present in all standards.

DETAINEE RELATIONS

ODO did not conduct any detainee interviews since the facility detainee population remained at zero throughout the inspection. Despite a zero-detainee population count, the facility had an active contract to house ICE detainees and an ADP of 28 ICE detainees for FY 2022, meeting ODO's inspection criteria to conduct biannual inspections of over 72-hour ICE detention facilities with an ADP of 10 or more.

COMPLIANCE INSPECTION FINDINGS

SAFETY

TRANSPORTATION BY LAND (TL)

ODO interviewed a facility lieutenant, reviewed transportation policies, and found no written policy governing seating of detainees in transportation vehicles (**Deficiency TL-22⁸**).

CARE

MEDICAL CARE (MC)

ODO reviewed █ detainee medical records and found in █ out of █ records, the facility medical staff did not obtain a specific signed and dated consent form from the detainee before providing any non-emergency medical examination or treatment (**Deficiency MC-92⁹**). **This is a priority component.**

ODO reviewed one detainee medical record in which the facility administered psychotropic medication and found the facility medical staff did not obtain a separate informed-consent form from the detainee, that included a description of the medication's side effects (**Deficiency MC-93¹⁰**). **This is a priority component.**

ACTIVITIES

RECREATION (R)

ODO interviewed a facility sergeant, toured the facility recreation area, and found the facility's exercise area did not offer fixed exercise equipment (**Deficiency R-8¹¹**).

⁸ "The facility will develop written policy and implementing procedures governing the seating of detainees in transportation vehicles." See ICE NDS 2019, Standard, Transportation by Land, Section (II)(I).

⁹ "The facility health care practitioner will obtain specific signed and dated consent forms from all detainees before any medical examination or treatment, except in emergency circumstances." See ICE NDS 2019, Standard, Medical Care, Section (II)(O).

¹⁰ "Prior to the administration of psychotropic medications, a separate documented informed consent, that includes a description of the medications' side effects, shall be obtained." See ICE NDS 2019, Standard, Medical Care, Section (II)(O).

¹¹ "Exercise areas shall offer a variety of fixed and movable equipment." See ICE NDS 2019, Standard, Recreation,

CONCLUSION

During this inspection, ODO assessed the facility’s compliance with 18 standards under NDS 2019 and found the facility in compliance with 15 of those standards. ODO found four deficiencies in the remaining three standards. Since MCDD’s last full inspection in March 2022, the facility has shown steady improvement. MCDD went from six deficient standards and nine deficiencies in March 2022 to three deficient standards and four deficiencies during this most recent inspection. ODO did not review the Recreation nor Transportation by Land standards during the March 2022 inspection as they were not FY 2022 core standards, and these standards accounted for two out of four deficiencies found during this most recent inspection. It is likely the facility’s improved performance was a result of completing a uniform corrective action plan for ODO’s follow-up inspection of MCDD in July 2022. ODO recommends ERO Detroit continue to work with the facility to resolve the remaining deficiencies in accordance with contractual obligations.

Compliance Inspection Results Compared	FY 2022 Full Inspection (NDS 2019)	FY 2023 Full Inspection (NDS 2019)
Standards Reviewed	19	18
Deficient Standards	6	3
Overall Number of Deficiencies	9	4
Priority Component Deficiencies	0	2
Repeat Deficiencies	0	0
Areas Of Concern	0	0
Corrective Actions	0	0
Facility Rating	Superior	Superior