1. CASE NUMBER

201209398

PREPARED BY



REPORT OF INVESTIGATION

HB 4200-01 (37), Special Agent Handbook

2. REPORT NUMBER 002

3. TITLE

UNKNOWN, UNKNOWN/Unknown/0109 Detainee/Alien - Death (Known Cause -Terminal Illness)/SAN BERNARDINO, SAN BERNARDINO, CA

4. FINAL RESOLUTION

5. STATUS	6. TYPE OF REPORT	7. RELATED CASES
Closing Report	Detainee Death Review	

8. TOPIC

Closing of Detainee Death Review (Juan Pablo FLORES-Segura)

9. SYNOPSIS

On June 3, 2012, the Joint Intake Center, Washington D.C., received notification of the death of U.S. Immigration and Customs Enforcement Detainee Juan Pablo FLORES-Segura. FLORES, a citizen of Mexico, was declared legally brain dead on May 30, 2012, at the St. Bernardine Medical Center in San Bernardino, CA. FLORES' body remained on life support until June 3, 2012, at which time consent was obtained from FLORES' parents to have his organs donated. The County of San Bernardino Department of Public Health Certificate of Death lists the cause of death as " pending."

On June 25, 2012, the Immigration and Customs Enforcement, Office of Professional Responsibility, Office of Detention Oversight, initiated a Detainee Death Review of Juan Pablo FLORES-Segura's death. This report documents the findings of the review.

10. CASE OFFICER (Print Name & Title)	11. COMPLETION DATE	14. ORIGIN OFFICE
- ICE-OPR Special		
Agent	26-SEP-2012	ICE OPR Office of Detention Oversight (ODO)
12. APPROVED BY(Print Name & Title)	13. APPROVED DATE	15. TELEPHONE NUMBER
- ICE-OPR Special Agent		
Supervisor	26-SEP-2012	No Phone Number

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1. CASE NUMBER

201209398

PREPARED BY

2. REPORT NUMBER

002

REPORT OF INVESTIGATION CONTINUATION

HB 4200-01 (37), Special Agent Handbook

10. NARRATIVE

On June 3, 2012, the Joint Intake Center, Washington D.C., received notification of the death of Detainee Juan Pablo FLORES-Segura (Alien Number 205 316 969). FLORES, a citizen of Mexico, who was born on September 9, 1980, and died on May 30, 2012, at the St. Bernardine Medical Center in San Bernardino, CA. FLORES was 31 years old when he died.

At the time of his death, FLORES was in U.S. Immigration and Customs Enforcement (ICE) custody at the ICE Office of Enforcement and Removal Operations (ERO) in San Bernardino, CA, where FLORES was awaiting processing for placement in removal proceedings. The ERO Office in San Bernardino is an ICE field office in the area of operation under the authority of the ERO Field Office Director in Los Angeles, CA.

On June 25, 2012, ICE Special Agent of the ICE Office of Professional Responsibility (OPR), Office of Detention Oversight (ODO), conducted an on-site Detainee Death Review regarding FLORES. As part of the review, ODO interviewed employees of G4S Secure Solutions USA, a government contract agency contracted by ICE for the specific purpose of assisting with the transportation of ICE detainees, employees of Paragon Security, a private security company contracted by U.S. Citizenship and Immigration Services (CIS) to provide physical protection of the co-located San Bernardino ICE ERO and CIS offices, and personnel assigned to the ICE ERO Office in San Bernardino, CA. ODO also reviewed immigration documents, detention transfer logs, security logs, ICE ERO documents, video footage, and medical records provided by the St. Bernardine Medical Center.

The following is a chronology of events regarding FLORES beginning with FLORES' criminal arrest by the San Bernardino Sheriff's Department (SBSD) and his transfer to ICE custody.

SBSD Legal Counsel communicated to ICE Office of the Principal Legal Advisor, that SBSD would not allow their employees to be interviewed by ICE OPR due to litigation concerns. SBSD legal counsel also advised that they would not provide any medical documentation pertaining to FLORES while he was in SBSD custody, because of the possible violation of privacy laws.

On May 22, 2012, SBSD Deputy arrested FLORES for misdemeanor domestic battery, in violation of California penal code section 243(E)(1). According to Officer report, he was dispatched to the block of in Victorville, CA, in response to a suspected burglary. Officer made contact with FLORES at the scene, who stated that he had been locked out of his girlfriend's house and had tried to force his way into the residence to collect his personal property. Officer interviewed FLORES' girlfriend, at



1. CASE NUMBER

201209398

002

PREPARED BY

REPORT OF INVESTIGATION CONTINUATION

HB 4200-01 (37), Special Agent Handbook

2. REPORT NUMBER

10. NARRATIVE

the residence, where stated that she and FLORES had been involved in a physical altercation on May 21, 2012. stated FLORES had shoved her and caused her to hit her head on a door frame. The report contains no information indicating that assaulted FLORES. Officer did not see any visible injuries on the but was able to feel two bumps on her head. Stated to Deputy that she wanted to press charges against FLORES. Deputy arrested FLORES and transported him to the Victor but was able to Valley Jail in Victorville, CA for booking (Exhibit 01).

During the booking process, a health screening form was completed for FLORES that reflected no medical concerns or issues at the time of booking (Exhibit 02). After booking procedures were completed, FLORES was transported to the West Valley Detention Center (WVDC) in Rancho Cucamonga, CA. Details regarding exact times of FLORES' transport to the WVDC and details regarding where FLORES was housed within WVDC are unavailable, because SBSD is unwilling to provide them.

On May 23, 2012, SBSD Deputy and a designated 287(g) officer, encountered FLORES at WVDC while conducting Criminal Alien Program operations. Deputy interviewed FLORES and determined FLORES was present in the United States unlawfully. Deputy completed a Form I-213, Record of Deportable/Inadmissible Alien, and processed FLORES for placement in removal proceedings (Exhibit 03). Deputy also filed a Department of Homeland Security (DHS) Form I-247, Immigration Detainer-Notice of Action, regarding FLORES (Exhibit 04).

On May 28, 2012, SBSD issued a medical discharge summary for FLORES (Exhibit 05). The discharge summary was signed by SBSD Nurse and was turned over to the San Bernardino ICE ERO Office. The discharge summary reflects that FLORES had no medical concerns or medical issues of any kind.

On May 29, 2012, SBSD released FLORES to ICE custody. At approximately 5:30 a.m. (PST), G4S Secure Solutions Transport Officers Harold Bousson, departed from the San Bernardino ICE ERO office in two transport vehicles and and traveled to WVDC to take custody of 26 ICE detainees (21 males; 5 females) and transport them to the San Bernardino ICE ERO office for processing (Exhibit 06). At approximately 6:00 a.m., the G4S Transport Officers arrived at the WVDC and observed that FLORES was segregated in a holding cell. ODO interviewed G4S Transport Officers and and on June 27, 2012, and G4S Transport Officers and and on June 28, 2012, regarding their observations and interactions with FLORES on the day of transport. During the interviews, the G4S Transport



1. CASE NUMBER

201209398

PREPARED BY

REPORT OF INVESTIGATION CONTINUATION

HB 4200-01 (37), Special Agent Handbook

2. REPORT NUMBER

002

10. NARRATIVE

Officers stated that FLORES repeatedly struck his cell door to get their attention and communicated with them through his cell door. FLORES stated to the G4S Transport Officers that he was separated from other detainees and inmates, because he expressed fear of being attacked by inmates at WVDC. FLORES also inquired about getting his money prior to leaving WVDC.

The G4S Transport Officers asked SBSD correctional officers at WVDC about the segregation of FLORES from other detainees. SBSD correctional officers stated that FLORES became very upset and expressed fear of being assaulted while he was held with other inmates and detainees. FLORES was moved to a separate holding cell by himself based on his expressed fears and not due to any actual threat or assault that had occurred. Officer briefly interviewed some of the other detainees to inquire further about FLORES. The detainees stated that FLORES had been held in a hot and crowded cell, which caused him to panic. G4S Transport Officer also questioned an unknown detainee who stated that FLORES appeared to have trouble breathing while he was in a crowded cell.

During preparation for departure from WVDC, Officer collected all property belonging to the detainees (Exhibit 07). G4S Transport Officers took custody of the female and detainees for transport, while G4S Transport Officers and took custody of the male detainees for transport.

and performed pat-down searches of the male G4S Transport Officers detainees and escorted them into the transport vehicle. During the pat-down searches, FLORES that he was afraid that "the guys in orange" were going stated to G4S Transport Officer to hurt him, but FLORES stated he had not been in any type of physical altercation with any of the other detainees at WVDC. During his interview, G4S Transport Officer stated he decided to segregate FLORES in the secure caged area of the transport vehicle, so other detainees would not have access to FLORES.

On May 29, 2012, at approximately 7:30 a.m., the G4S Transport Officers departed from the WVDC. G4S Transport Officers transported the five female detainees, and and G4S Transport Officers transported the 21 male detainees. and

On May 29, 2012, at approximately 7:45 a.m., the G4S Transport Officers arrived at the San Bernardino ICE ERO office. G4S Transport Officer escorted FLORES into the building before the other detainees and brought him into the processing area. G4S Transport Officer alerted Supervisory Immigration Enforcement Agent (SIEA) had expressed a fear of being assaulted by other detainees and that FLORES was segregated at



1. CASE NUMBER

201209398

PREPARED BY

WALTER

REPORT OF INVESTIGATION CONTINUATION

HB 4200-01 (37), Special Agent Handbook

2. REPORT NUMBER

1	0.	N	٩R	RA	IT/	VΕ

10. NARRATIVE
WVDC. SIEA instructed G4S Transport Officer to keep FLORES segregated. G4S Transport Officer removed FLORES' restraints and placed him alone in cell F as recorded in the video footage (Exhibit 08).
On May 29, 2012, at approximately 9:30 a.m., IEA and processed him. ODO interviewed IEA on June, 26, 2012, and conducted a brief follow-up telephonic interview on July 18, 2012. During the interviews, IEA stated that during processing, FLORES was segregated from other detainees. IEA stated that during processing, FLORES stated that he was afraid of the "guys in orange suits" and also stated that he was treated badly while he was held at WVDC. IEA stated FLORES expressed anxiety, but FLORES seemed normal during processing. IEA stated FLORES asked how long it would take to see an immigration judge, and whether there was a possibility of being released on bail.
stated he completed an intake health screening form (Form DIHS-794) with FLORES in the Spanish language (Exhibit 09). IEA stated he did not feel it was necessary to go over every question on the form, because FLORES appeared to be in good health and had no medical complaints. IEA stated he asked FLORES the first four questions on the form, but was not sure which of the other questions on the form he asked FLORES. IEA marked "no" for all questions on the form. FLORES stated to IEA that he had a sore throat. FLORES stated to IEA that he was not taking any medications, and he did not feel like he needed medical attention. FLORES stated to IEA that he felt anxious. IEA stated he spent approximately 30 minutes processing FLORES. On May 29, 2012, at approximately 10:00 a.m., IEA placed FLORES back in holding cell F.
On May 29, 2012, at approximately 10:55 a.m., Paragon Security Officer (PSO) relieved PSO in the processing area of the San Bernardino ICE ERO office. ODO interviewed PSO on June 27, 2012. During the interview, PSO stated that his shift had started on May 29, 2012, at 7:00 a.m., and he observed FLORES on the cell F security camera from approximately 7:45 a.m. until 10:45 a.m. PSO stated he did not notice anything unusual while observing FLORES. PSO stated that a PSO is only responsible for monitoring video cameras that provide physical security to the building and are not responsible for monitoring video cameras in detention cells. PSO stated that because the physical security video monitors are close to the detention cell monitors, he usually watches them both as a courtesy to ICE.
ODO interviewed BSO and June 28, 2012. BSO stated that he relieved BSO



1. CASE NUMBER

201209398

PREPARED BY

REPORT OF INVESTIGATION CONTINUATION

HB 4200-01 (37), Special Agent Handbook

2. REPORT NUMBER

002

10. NARRATIVE

on May 29, 2012, at approximately 10:55 a.m. (Exhibit 10).

On May 29, 2012, at 11:00 a.m. according to the time coded footage produced by the security camera, FLORES was seated on the bench in cell F. FLORES placed his left hand on the back of his neck, stood up, and then collapsed onto the cell floor (Exhibit 11). The incident was captured via video surveillance camera (Exhibit 12).

During his interview, PSO stated a short time after relieving PSO , he checked the

security monitors at Post 3 and noticed that FLORES was laying face down in cell F. stated that after observing FLORES on the monitor, he alerted G4S Transportation Officer who was nearby working on the processing floor. PSO stated G4S Transportation Officer of the stated to kick FLORES' cell door in an attempt to get a reaction from FLORES. PSO stated that G4S Transportation Officer of the stated that G4S Transportation from FLORES while Cerdenio kicked the cell door. PSO stated to G4S Transportation Officer of that FLORES did not respond when the cell door was kicked. PSO prepared a written statement, which documented his actions and recorded his observations (Exhibit 13).
G4S Transportation Officer stated to SIEA that FLORES was laying face down in his cell and was unresponsive. SIEA instructed G4S Transportation Officer to open the cell door and requested that PSO contact emergency medical services. SIEA instructed all ICE ERO personnel to escort any detainees on the processing floor back to their holding cells. SIEA put his head inside of FLORES' cell and called out to FLORES, but FLORES did not respond.
ODO interviewed SIEA on June 27, 2012. During his interview, SIEA stated that after FLORES' cell was opened, he looked inside the cell and observed that FLORES was on the floor. SIEA observed a small amount of blood on FLORES' face. SIEA directed all ICE ERO employees to secure every detainee on the processing floor in a cell. SIEA instructed PSO to call 911 for emergency medical services. SIEA contacted ICE ERO Supervisory Detention and Deportation Officer (SDDO) to alert him of the situation.
On May 29, 2012, at approximately 11:05 a.m., PSO contacted PSO who was stationed at Post 1A. PSO asked PSO to contact 911 and request assistance from emergency medical services (Exhibit 14). During his interview with ODO, PSO states

he felt uncomfortable contacting 911 since it was outside the scope of his normal duties. PSO



1. CASE NUMBER

201209398

PREPARED BY

REPORT OF INVESTIGATION CONTINUATION

HB 4200-01 (37), Special Agent Handbook

2. REPORT NUMBER

10. NARRATIVE
was unable to complete the call to 911, because she did not understand how to operate the phone system. After contacting PSO PSO learned that PSO was unable to complete the call to 911. PSO then personally called 911 and requested emergency medical services as originally requested by SIEA IEA IEA entered the control room near PSO and stood in the doorway, so she could assist with relaying any instructions provided by the 911 operator.
On May 29, 2012, at 11:06 a.m. according to the time coded footage produced by the security camera, IEA entered FLORES' cell (Exhibit 15). ODO interviewed IEA on June 26, 2012. IEA stated he was processing a detainee when he heard SIEA instruct everyone to secure all detainees in their cells. IEA stated that after he escorted the detainee he was processing back into a cell, he went to FLORES' cell and called out to him. IEA stated that FLORES was unresponsive. IEA stated he entered FLORES' cell and was able to hear FLORES breathing. IEA stated IEA handed him a pair of gloves to wear and a pair of coveralls to place under FLORES' head; however, IEA did not place the coveralls under FLORES' head.
On May 29, 2012, at approximately 11:07 a.m. according to the time coded footage produced by the security camera, G4S Transportation Officer on June 26, 2012. Officer stated that he entered the cell and observed IEA leaning over FLORES. Officer stated he suspected FLORES was having a seizure. Officer stated he lightly placed his hands on FLORES' shoulder and wrist. Officer stated he could feel FLORES breathing. Officer stated he observed a clear fluid coming out of FLORES' mouth. Officer stated he remained in the cell for a short time until IEA entered the cell and relieved him. Officer stated he left the cell and went out to open the perimeter gate to the building, so emergency services would have quick access. Officer prepared a memorandum regarding his involvement and observations (Exhibit 16). ODO interviewed IEA on June 27, 2012. During the interview, IEA stated that upon entering the cell, he checked FLORES' pulse, and it was rapid. IEA exited the cell to get a towel to wipe FLORES' face and on the floor of the cell. IEA exited and IEA entered the cell.
On May 29, 2012, at 11:10 a.m. according to the time coded footage produced by the security camera, IEA and IEA and IEA entered the cell (Exhibit 17). At this time, PSO was in the control room and in contact with a 911 operator. The 911 operator stated



1. CASE NUMBER

201209398

PREPARED BY

REPORT OF INVESTIGATION CONTINUATION

HB 4200-01 (37), Special Agent Handbook

2. REPORT NUMBER

1	0.	N	٩R	RA	IT/	VΕ

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to PSO that based on the information provided, cardio-pulmonary resuscitation (CPR) should be performed on FLORES. PSO alerted IEA of the need for CPR, and IEA relayed instructions from the doorway of the control room to IEA IEA IEA and IEA and IEA turned FLORES over onto his back and IEA checked FLORES for breath at the request of IEA who was outside the cell observing. IEA stated to IEA that IEA could not detect any breath.
On May 29, 2012, at 11:11 a.m. according to the time coded footage produced by the security camera, IEA entered the cell and performed chest compressions on FLORES. While CPR was being performed, IEA came back to the cell with some paper towels and used them to wipe the blood and saliva off of FLORES' face.
ODO interviewed IEA IEA and IEA on June 26, 2012. During his interview, IEA stated he observed FLORES' lips were purple in color, FLORES had blood on his face, and his skin was pale. IEA stated FLORES exhibited no movement after he was turned over. IEA stated he completed ten chest compressions and asked IEA to check FLORES for breath. IEA stated lEA was not able to detect any breath from FLORES. (Agent's note: as previously mentioned, IEA initially heard FLORES breathing.) IEA completed two or three more cycles of chest compressions on FLORES. IEA stated that when he first entered the cell, he checked FLORES for a pulse, but could not detect one. IEA stated that he observed FLORES' lips were purple, and FLORES was completely non-responsive. IEA stated that he noticed FLORES had blood and saliva around his mouth. IEA stated that while IEA performed CPR, IEA exited the cell to try and locate an air resuscitation mask to administer breaths to FLORES. IEA stated he was unable to locate an air resuscitation mask.
On May 29, 2012, at 11:12 a.m. according to the time coded footage produced by the security camera, IEA reached into the cell and handed IEA an Automated External Defibrillator (AED). IEA cut off FLORES' shirt and IEA attached the AED machine to FLORES. IEA stated the AED machine indicated it was not going to administer a shock, recommended that CPR be continued, and directed that 911 should be contacted.
On May 29, 2012, at 11:13 a.m. according to the time coded footage produced by the security camera, IEA attempted to make a breathing apparatus out of a latex glove, because



1. CASE NUMBER

201209398

PREPARED BY

REPORT OF INVESTIGATION CONTINUATION

HB 4200-01 (37), Special Agent Handbook

2. REPORT NUMBER

002

10. NARRATIVE

a resuscitation mask was not available. IEA		was unsuccessful and did not attempt
to use a makeshift breathing apparatus on FLORES.	IEA	resumed chest
compressions on FLORES. During this time, SDDO		briefly entered the cell to
observe the situation and then stepped out.		

On May 29, 2012, at 11:15 a.m. according to the time coded footage produced by the security began chest compressions on FLORES, so IEA could recover camera, IEA (Exhibit 18).

On May 29, 2012, at 11:16 a.m. according to the time coded footage produced by the security camera, emergency medical services (EMS) personnel from the San Bernardino City Fire Department and American Medical Response arrived on scene and assumed care for FLORES (Exhibit 19).

On May 29, 2012, at 11:24 a.m. according to the time coded footage produced by the security camera, EMS took FLORES out of the cell on a gurney, and placed him in an ambulance (Exhibit 20).

SIEA directed IEA Agents and and to escort the ambulance to the St. Bernardine Medical Center. IEA and IEA travelled to the medical center in separate vehicles.

On May 29, 2012, at approximately 11:38 a.m., FLORES arrived at the St. Bernardine Hospital, and St. Bernardine Hospital Emergency Room personnel assumed medical care for FLORES.

ODO interviewed IEA on June 27, 2012, and IEA on June 28, 2012. During their interviews, the agents stated they arrived at the St. Bernardine Hospital, and observed the EMS personnel cut off FLORES' clothes. EMS personnel carried FLORES into the emergency room and advised hospital staff of FLORES' condition. Both agents remained at the hospital on May 29, 2012, until approximately 2:00 p.m., when they were relieved of duty by IEA

ODO interviewed all ICE ERO employees that were assigned to a post during FLORES' hospitalization. All agents stated that FLORES remained unconscious for the duration of his hospitalization, and there was no interaction with FLORES while at the hospital.

instructed Deportation Officer (DO) to contact the Mexican Consulate and FLORES' family to inform them of the situation. DO contacted FLORES' brother.



1. CASE NUMBER **DEPARTMENT OF HOMELAND SECURITY**

201209398

002

PREPARED BY

REPORT OF INVESTIGATION CONTINUATION

HB 4200-01 (37), Special Agent Handbook

2. REPORT NUMBER

10. NARRATIVE

and relayed all available information. During the phone call, told DO that FLORES had an undiagnosed anxiety issue, which previously had caused FLORES to collapse and be put on a ventilator at a hospital.
On June 1, 2012, DO submitted an immigration parole package on behalf of FLORES' father, (Exhibit 21). (Exhibit 21). entered the United States on June 2, 2012.
On June 3, 2012, was posted at the hospital during this time. ODO interviewed DO stated that FLORES' family, accompanied by an attorney, had a medical conference with hospital officials. A representative from One Legacy, an organ and tissue recovery center was also present. DO stated the was not present during the conference and did not know what was discussed. DO stated that shortly after the family medical conference occurred, he received a phone call from SIEA who informed him that he no longer needed to stand post at the hospital, because life support was going to be terminated for FLORES. DO departed the hospital after receiving this information from SIEA.
that evening. The County of San Bernardino Certificate of Death for FLORES lists the immediate cause of death
as "pending" (Exhibit 22). AFOD remained in contact with the San Bernardino County Coroner's Office regarding the autopsy of FLORES. On July 18, 2012, ODO contacted AFOD regarding the completion date of the autopsy report. AFOD stated the autopsy report will not be complete until the toxicology portion is finalized. AFOD stated the toxicology portion of the autopsy report is expected to be completed in approximately three or four months, which projects completion of the autopsy report in November 2012. ODO is publishing this Detainee Death Review report, prior to receipt of an autopsy report, based on the fact that no indication of detainee mistreatment of FLORES was discovered while he was in ICE custody. The autopsy results and autopsy report will be provided in an addendum report when available. According to progress notes from the St. Bernardine Medical Center, FLORES suffered from a subarachnoid hemorrhage (brain aneurysm), caused by an unknown source (Exhibit 23). The notes also state that traces of methamphetamine were found in FLORES' urine.

The ICE Health Services Corps (IHSC) Summary of Medical Record Review/Investigation Report



1. CASE NUMBER

201209398

PREPARED BY



REPORT OF INVESTIGATION CONTINUATION

HB 4200-01 (37), Special Agent Handbook

2. REPORT NUMBER

002

10. NARRATIVE

states that IHSC is unable to evaluate the quality of care provided to FLORES until interviews of relevant personnel are completed (Exhibit 24). IHSC has expressed its intention to wait for ODO to publish its report of investigative findings and amend the IHSC report as necessary.

IMMIGRATION AND DETENTION HISTORY

On an unknown date, FLORES, a native and citizen of Mexico, entered the United States at an unknown location without inspection or parole by an immigration officer.

On May 23, 2012, FLORES was encountered by a San Bernardino County Sheriff's Deputy assigned to the 287(g) program at the WVDC and was processed for removal. FLORES was subsequently charged with 212(a)(6)(A)(i) of the Immigration and Nationality Act, which states an alien present in the United States without being admitted or paroled, or who arrives in the United States at any time or place other than as designated by the Attorney General, is inadmissible.

On May 29, 2012, the San Bernardino County Sheriff's Office released FLORES to the custody of ICE, and FLORES was transported to the ICE ERO office in San Bernardino, CA, for processing.

CRIMINAL HISTORY

FLORES was assigned Federal Bureau of Investigation number 123124EC8, North Carolina State Identification Number NC1067759A, and California State Identification Number CA32812114.

On April 4, 2004, FLORES was arrested by Wilson Police Department for misdemeanor larceny, in violation of North Carolina Criminal Statute 14-72 (A). On October 26, 2004, the charge against FLORES was dismissed without leave after deferred prosecution. Special conditions imposed on FLORES by the court required him to be on probation for six months and perform 12 hours of community service. Additionally he was also required to pay restitution of \$300.

On May 22, 2012, FLORES was arrested by the San Bernardino Sheriff's Office for domestic battery, in violation of California Penal Code 243(E)(1). FLORES was held in detention until he was turned over to ICE custody on May 29, 2012.

AREAS OF CONCERN

This review determined that FLORES collapsed in his cell and IEA Agents responded to the emergency. IEA Agents performed CPR on FLORES; however, neither IEA who performed chest



1. CASE NUMBER

201209398

PREPARED BY



REPORT OF INVESTIGATION CONTINUATION

HB 4200-01 (37), Special Agent Handbook

2. REPORT NUMBER

002

10. NARRATIVE

compressions on FLORES had current CPR certifications. Additionally, ICE Agents at the San Bernardino Office do not have access to CPR kits and were unable to obtain an air resuscitation mask to assist with CPR.

During processing at the ICE ERO Office, IEA did not feel it was necessary to ask FLORES all of the health screening questions on the health screening form. IEA stated this was because FLORES appeared to be in good health and did not identify any medical concerns.

ICE personnel are not assigned to monitor the cell block video cameras. ICE personnel rely on a PSO to monitor the cameras, which is only done out of courtesy.

PSO reluctance to contact 911 as requested by SIEA delayed the arrival of emergency medical services.



1. CASE NUMBER

201209398

PREPARED BY



REPORT OF INVESTIGATION **Exhibit List**

HB 4200-01 (37), Special Agent Handbook

2. REPORT NUMBER

- 01 San Bernardino County Sheriff's Department criminal arrest report
- 02 San Bernardino County Sheriff's Department Receiving Screening Form
- 03 Department of Homeland Security Record of Deportable/Inadmissible Alien (I-213)
- 04 Department of Homeland Security immigration detainer and I-247 form
- 05 San Bernardino County Sheriff's Department discharge summary
- 06 G4S Secure Solutions USA detainee transfer sheets
- 07 West Valley Detention Center detainee property sheet
- 08 Video footage of cell F (FLORES being placed in cell)
- 09 Division of Immigration Health Services In-Processing Health Screening Form
- 10 Log entry made by Paragon Security Officer (PSO)
- 11 Log entry made by Paragon Security Officer
- 12 Video footage of cell F (FLORES collapses on cell floor)
- 13 Officer's written statement prepared by PSO
- 14 Log entry made by PSO
- 15 Video footage of cell F (ICE ERO personnel 1st responders)
- 16 Written statement prepared by G4S Transport Officer
- 17 Video footage of cell F IEA begins CPR on F 18 Video footage of IEA taking over CPR on FLORES begins CPR on FLORES
- 19 San Bernardino County Fire Department and American Medical Response Prehospital patient care
- 20 Video footage of cell F (FLORES is removed from cell by paramedics)
- 21 Parole package prepared for (FLORES' father)
- 22 County of San Bernardino Certificate of Death
- 23 St. Bernardine Medical Center progress notes
- 24 IHSC Report of Medical Record Review/Investigation Findings